SUPREME COURT OF THE UNITED STATES

IN THE SU	PREME	COURT	OF	THE	UNITED	STATES
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DAVID FOX DUBIN,)	
	Petit	cioner,)	
v.) No. 2	22-10
UNITED STATES,)	
	Respo	ondent.)	

Pages: 1 through 106

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1 IN THE SUPREME COURT OF THE UNITED STATES 2 3 DAVID FOX DUBIN, 4 Petitioner,) 5) No. 22-10 v. 6 UNITED STATES, 7 Respondent.) 8 9 10 Washington, D.C. 11 Monday, February 27, 2023 12 13 The above-entitled matter came on for 14 oral argument before the Supreme Court of the 15 United States at 10:03 a.m. 16 17 APPEARANCES: JEFFREY L. FISHER, ESQUIRE, Stanford, California; on 18 19 behalf of the Petitioner. 20 VIVEK SURI, Assistant to the Solicitor General, Department of Justice, Washington, D.C.; on behalf 21 22 of the Respondent. 23 24 25

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1 PROCEEDINGS 2 (10:03 a.m.)3 CHIEF JUSTICE ROBERTS: We'll hear argument this morning in Case 22-10, Dubin 4 versus United States. 5 6 Mr. Fisher. 7 ORAL ARGUMENT OF JEFFREY L. FISHER ON BEHALF OF THE PETITIONER 8 MR. FISHER: Mr. Chief Justice, and 9 10 may it please the Court: The Fifth Circuit's decision here 11 12 stretches the aggravated identity theft statute 13 beyond its breaking point. Overbilling Medicaid 14 by \$101 may provide fodder for a simple 15 healthcare fraud prosecution, but, as even the 16 concurring judges below recognized, it does not 17 meet any ordinary understanding of the term 18 "identity theft." 19 Nor, for two independent reasons, does Mr. Dubin's conduct fall within the terms of 20 21 Section 1028A. First, he did not use Patient 2.2 L's name in relation to his healthcare fraud 23 offense. That statutory element requires that 24 the use of the name be instrumental, not merely

incidental, to the fraud.

1	In a fraud case, another way to think
2	about that is it requires the name to be the
3	"who" in the fraud, that is, misrepresenting who
4	received services, not merely how or when those
5	services were received. And Mr. Dubin's conduct
6	falls only in the latter camp.
7	Second, Mr. Dubin did not use Patient
8	L's identity without lawful authority. He had
9	permission to use Patient L's identity to bill
LO	Medicaid for psychological services, and that's
L1	precisely what he did.
L2	A contextual perspective confirms this
L3	analysis. The federal fraud statute that's the
L4	predicate here, like the other federal fraud
L5	statutes, covers an enormously broad swath of
L6	conduct, and, therefore, Congress has made
L7	prison time discretionary in those instances.
18	And as the Federal Defenders' brief
L9	explains, the median sentence in a fraud case in
20	this country is 12 months. Twenty-five percent
21	of offenders receive only probation. The
22	this statute, by contrast, requires a two-year
23	mandatory minimum.
24	So all indications are what Congress
2.5	was doing is targeting a particularly egregious

- 1 form of fraud, use of somebody's name through
- 2 stealing it, misappropriating it, or -- or
- 3 impersonating the person, identity theft.
- 4 But, if the government is right and if
- 5 the Fifth Circuit is right about how broad the
- 6 statute is, what it would do is it would
- 7 transform fraud prosecutions to having every one
- 8 of them be essentially an aggravated identity
- 9 theft prosecution too, and that would thwart
- 10 Congress's careful design.
- 11 The Court should reverse, and I'm
- 12 happy to answer any questions the Court has.
- 13 JUSTICE THOMAS: Mr. Fisher, you said
- 14 that -- that Mr. Dubin was authorized to use the
- 15 -- Patient L's identity. Was Dubin authorized
- 16 to use Patient -- Patient L's identity for this
- 17 particular transaction?
- 18 MR. FISHER: Well, I think the best I
- can answer is yes, he was in the sense that he
- 20 was authorized to use Patient L's identity for
- 21 billing Medicaid. That was the name that was at
- 22 the center --
- JUSTICE THOMAS: Well, I understand --
- 24 that's a little broader. Well, you could say
- 25 that if you drop a car off at a valet, your

- 1 Porsche -- I don't have one -- but, if you had a
- 2 Porsche, you'd be concerned about the use of it,
- 3 and the valet is authorized to drive it
- 4 generally but not to drive it around the city,
- 5 but to park it.
- 6 So I don't see how this is any
- 7 different from that. He's authorized to bill at
- 8 the appropriate charges, but it's not a general
- 9 authorization.
- 10 MR. FISHER: Well, I think, Justice
- 11 Thomas, the only way to make sense of that
- 12 element in the statute is to do it more
- generally, and I think there's a couple of
- 14 reasons why that is so.
- And, first, let me just start with the
- 16 record in this case. The only thing the
- 17 government ever argued in this case was that the
- 18 unauthorized use was the fact that Mr. Dubin
- 19 committed a crime with the name. That's at
- Joint Appendix page 31 and 32, and it's also at
- 21 the Pet. App. 66a and 67a. So the Fifth
- 22 Circuit's theory and the government's theory was
- 23 simply using the name to commit a crime is what
- 24 makes it unauthorized use.
- 25 And so, when you turn to the statute,

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And I think one other analogy -- one other analogy that -- that we give the Court in our brief is burglary law, which is a common criminal law thing, where you don't ask whether the person had authority to enter the building to commit a crime, because nobody has that kind of authority. You ask whether they had general authority to enter the building. We think that's what the element is doing in the statute. JUSTICE JACKSON: But how general are you -- you know, is your analysis? I mean, I --

the person had authority in a general sense.

you use a reference to a hypo about a waiter,

- 1 and I thought that was very interesting and
- 2 maybe illuminating in this regard.
- 3 So, you know, I give the waiter my
- 4 credit card, and rather than charging me for the
- 5 food, he charges me -- you know, he pays down
- 6 his mortgage with my credit card.
- 7 Is that use with or without lawful
- 8 authority and why?
- 9 MR. FISHER: I think that's probably
- 10 use without lawful authority because, when you
- 11 give your credit card to the waiter, you are
- 12 assuming that the waiter's going to charge you
- for the meal or at least -- at least something
- 14 from the restaurant.
- JUSTICE JACKSON: All right. So, if
- 16 he charges --
- 17 MR. FISHER: And so, if the waiter --
- JUSTICE JACKSON: Yeah.
- MR. FISHER: Sorry.
- JUSTICE JACKSON: So go ahead.
- 21 Mm-hmm.
- MR. FISHER: So, if the waiter uses it
- 23 to charge something else, that's an additional
- 24 transaction that is not authorized.
- JUSTICE JACKSON: What if he charges

what the law orders. I don't see how that's any

- different than the waiter putting something on
- 2 the bill that was not -- you know, fraudulently,
- 3 that -- that was not actually ordered.
- 4 MR. FISHER: Well, I think that the --
- 5 the -- the mortgage example is easier. And I
- 6 think that is why "without lawful authority" as
- 7 -- I mean, I -- I acknowledge that it's -- that
- 8 it's -- that it's challenging to figure out
- 9 exactly what level of generality you're asking,
- 10 but I think the best way to do it is say, did
- 11 the person give authority to -- to bill for this
- 12 type of service or this type of product? So --
- JUSTICE KAGAN: So, when you --
- MR. FISHER: -- I think, Justice --
- 15 sorry.
- JUSTICE KAGAN: Go ahead. Sorry.
- 17 MR. FISHER: I think, Justice Jackson,
- if it's just extra food on the bill, that may
- 19 not be without lawful authority, but, if it's
- 20 something different from the items in the
- 21 restaurant, then that would be outside of the
- 22 expectation of the transaction.
- JUSTICE SOTOMAYOR: But that's not --
- JUSTICE KAGAN: Same --
- JUSTICE SOTOMAYOR: I'm sorry.

1	JUSTICE KAGAN: No, go ahead.
2	JUSTICE SOTOMAYOR: That's not
3	identity theft, meaning there's two
4	MR. FISHER: It's still not identity
5	theft
6	JUSTICE SOTOMAYOR: there's two
7	elements.
8	MR. FISHER: That's right.
9	JUSTICE SOTOMAYOR: And, as I
10	understand your description of "in relation to,"
11	you keep going back to that means that the name
12	must be a part of what makes the predicate
13	conduct fraudulent. And the name there isn't
14	because the extra food isn't helping the
15	isn't on the who may who you're who that
16	person is. They gave you the credit card.
17	You're charging extra food.
18	MR. FISHER: That's right, Justice
19	Sotomayor. I think it
20	JUSTICE SOTOMAYOR: It's like, if I
21	ordered a tomahawk steak and they gave me a big
22	sirloin steak, that would be a fraud, but my
23	name isn't used in that way, correct?
24	MR. FISHER: Right. That's right. I
25	think it's important to keep these are

1	CHIEF JUSTICE ROBERTS: Well, but
2	but you needed to use an actual patient's name,
3	right? So it's not just like you got a credit
4	card and you don't care whose it is and you're
5	just sort of charging it. It had to be, if it's
6	not Patient L, it had to be Patient A, B, C or
7	whatever, because I assume they check that this
8	is somebody covered by whatever it is, Medicare
9	or Medicaid.
10	MR. FISHER: Well, two things, Your
11	Honor. First of all, as a technical matter,
12	under the Medicaid under the healthcare fraud
13	statute here, there doesn't have to be any name
14	at all, let alone a Medicaid-eligible name, on
15	the claim to violate the statute. So, as a
16	technical matter, I think a name is not required
17	to violate the statute.
18	And I think this was
19	CHIEF JUSTICE ROBERTS: There has to
20	be
21	MR. FISHER: the General's point
22	CHIEF JUSTICE ROBERTS: Does there
23	have to be a name not to violate the statute?
24	MR. FISHER: Pardon me?
25	CHIEF JUSTICE ROBERTS: Does there

1	have to be a name not to violate a statute? In
2	other words, you're saying you could could
3	put any name, somebody who doesn't have any
4	coverage or any relation at all?
5	MR. FISHER: Yes, it would still be
6	healthcare fraud if you were listing a service
7	you didn't provide or overbilling or what or
8	whatever else. So the name is not essential to
9	commit the crime.
10	But I would add to that, even if the
11	name were essential to commit the crime, we
12	still think that's too low a bar for "in
13	relation to." And, as we point out, one example
14	is, if all you need is a but-for relationship to
15	satisfy the "in relation to" element, then every
16	mail or wire fraud case that has a name on an
17	envelope or a name in the e-mail address or the
18	phone number becomes identity theft.
19	JUSTICE SOTOMAYOR: Isn't that why
20	MR. FISHER: Every time
21	JUSTICE SOTOMAYOR: isn't that why
22	the government disclaims that and it comes up
23	with a theory that says a name on an envelope is
24	something that anybody can use, correct?

MR. FISHER: Well, that's right,

- 1 Justice Sotomayor. That's what the government
- 2 says, but, again, it's important to distinguish
- 3 the elements, one from the other. I don't think
- 4 the government disputes that the name on the
- 5 envelope satisfies its but-for test under the
- 6 "in relation to" element.
- JUSTICE SOTOMAYOR: Right.
- 8 MR. FISHER: And so they do have a
- 9 different answer for the mail fraud hypo there.
- 10 On "without lawful authority," they say somebody
- is assumed to have authority to send an
- 12 unsolicited letter, but that brings me back to
- 13 the level of generality question. That answer
- 14 violates their own rule.
- Their rule is you have to have
- specific authorization to the exact thing you
- did in the manner you did it. So you would not
- 18 ask whether somebody has authorization to send
- 19 an unsolicited letter. You'd ask whether
- 20 somebody has authorization to send a fraudulent
- 21 letter, and the answer to that would be no, just
- 22 like here.
- JUSTICE JACKSON: But why isn't that
- 24 right? I mean, I -- I -- I'm still struggling
- 25 with the -- with the waiter hypo. Isolating

- 1 "without authority," I understand your point in
- 2 -- "during and in relation," it probably still
- 3 wouldn't be --
- 4 MR. FISHER: Yes.
- 5 JUSTICE JACKSON: -- triggering this
- 6 statute, you know, because of the nature of it.
- 7 Fine.
- But, without authority, if the waiter
- 9 is charging things, you've given him permission
- 10 to charge it for food, you say that's enough to
- 11 allow it to be with authority.
- But I guess I don't understand why, if
- he's charging it for food that I didn't order
- 14 fraudulently, that is with authority.
- MR. FISHER: No, I think if I -- I may
- 16 have misunderstood then if I said that. As to
- food on the menu, I think, if something is
- 18 charged that was not ordered, you do -- or you
- 19 are giving authority at least for the -- for the
- 20 transaction where you give the credit card to
- 21 charge the bill.
- Now, if the next day the waiter were
- 23 to charge something else after you've left the
- restaurant and after that charge has been done,
- 25 then I think the authority is expired after you

1 leave the restaurant. But -- but maybe I 2 misunderstood in the mix of --3 JUSTICE JACKSON: I mean, where does that come from? I mean, that just sort of --4 why does it matter whether I'm still sitting in 5 the restaurant or he does it the next day? The 6 7 point is, what is the scope of my authority? When I give him the card, I am giving him the 8 9 card, I think, to charge the food I ordered. 10 If he charges, you know, either the 11 food I didn't order or something on Amazon or 12 pays down his mortgage, aren't all of those 13 scenarios the same with respect to the scope of 14 my authority? 15 MR. FISHER: I don't think so, Justice Jackson. I think that, as I said to Justice 16 17 Thomas, you need to say something more than you're billing for something other than exactly 18 what was ordered because, if that's what the 19 20 rule is, then it collapses into the requirement that there be a predicate fraud. 21 2.2 And the Solicitor General's rule or 23 the Fifth Circuit's rule would then cover any 24 misbilling anytime a cashier bills anything

wrong. That cannot be right under the identity

- 1 theft statute.
- 2 JUSTICE KAGAN: Just -- just the same
- 3 line of questions, but, you know, put it in a
- 4 context that's closer to this one. I mean,
- 5 suppose -- I think you say at one point that if
- 6 he had charged for cancer services, that would
- 7 fail your test, is that correct?
- 8 MR. FISHER: I think that would likely
- 9 be outside of the scope of authority, so it
- 10 would -- so it -- so it would do so --
- JUSTICE KAGAN: Yeah, that's -- that's
- 12 right. That's what I'm talking about.
- MR. FISHER: So, if we had more facts
- in the record, it may be without authority. It
- 15 would not be in relation to the crime for the
- 16 reasons Justice Sotomayor mentioned.
- 17 JUSTICE KAGAN: Yeah. So it's outside
- 18 the scope of authority for cancer services
- 19 because the patient is only supposed to get
- 20 psychological services.
- 21 But, you know, it's the same question
- 22 as Justice Jackson is asking. Suppose now he
- 23 bills for a hundred hours of sessions with a
- 24 full-bore psychiatrist, right, very different
- both in type and in quantity of the services he

1	actually received.
2	Why should that be anything any
3	less outside the authority that's been given?
4	MR. FISHER: I think the answer would
5	be because, again, in that scenario, Mr. Dubin
6	would have would have authority to bill for
7	those kinds of services.
8	Now, Justice Kagan, to bill a hundred
9	hours instead of three would be an egregious
10	fraud for which he could be prosecuted and
11	punished and perhaps severely, but it doesn't
12	make it outside of his authority in a way that
13	
14	JUSTICE KAGAN: Right. I guess I
15	what I'm not getting, and it's the same thing
16	that Justice Jackson is not getting, is is
17	is why you're drawing the line between, you
18	know, here, cancer and psychological, as opposed
19	to drawing the line between the psychological
20	services I received and other psychological
21	services that I never received and, indeed,
22	didn't come close to.
23	MR. FISHER: I think the reason I'm
24	drawing the line there with admittedly blunt
25	textual tools that that Congress has given

- 1 us, but the reason I'm drawing the line there is
- 2 because the only alternative that I think I see
- 3 on the table is that literally every mischarge
- 4 becomes without lawful authority.
- 5 JUSTICE ALITO: Mr. Fisher --
- 6 MR. FISHER: So it sweeps in --
- 7 JUSTICE ALITO: I'm sorry. Finish.
- 8 MR. FISHER: So -- so it would just
- 9 sweep in every misbilling, a lawyer who bills
- 10 4.9 hours when he worked 4.8, bills for a
- 11 second-year associate when it was really a
- 12 first-year, et cetera.
- 13 JUSTICE ALITO: Your argument has a
- 14 lot of intuitive appeal because this does not
- 15 seem like what one normally thinks of as
- identity theft, but I'm wondering if you are
- 17 trying to get too much out of the caption of
- 18 this -- out of -- of this provision.
- 19 And I know it's a little -- it's
- 20 unfair to ask you about a case that we heard
- 21 argument in last week, but I know you follow our
- 22 cases, so I'm going to do it. If you just want
- 23 to take a pass, that's fine.
- 24 But we heard very extensive argument
- on the meaning of Section 230 of the

1 Communications Act, which provides -- has been 2 held by the lower courts to provide pretty broad 3 immunity from civil liability for Internet service providers. But the -- the caption of 4 that section is "Protection for Good Samaritan 5 6 Blocking and Screening of Offensive Material." 7 So the -- the interpretation that the 8 lower courts have given to that provision goes 9 way beyond what you might think of just by 10 looking at the caption. So, I mean, how far can 11 we go in reading -- taking the caption as the 12 gloss on the actual text of the statute? 13 MR. FISHER: So I don't think the tech 14 -- I don't think the caption can trump otherwise clear language in the statute. I think the high 15 watermark perhaps for the -- for -- for the 16 17 title mattering, if I could turn the Court back to criminal law, would be the Yates case, where 18 19 the Court dealt with the -- the provision in the 20 Sarbanes-Oxley Act that said that any tangible 21 object was covered by the statute, and what the 2.2 Court said was that -- was that "records," the 23 word in the title, limited actually the scope of 24 And I think that was perhaps a quite muscular use of the title, nowhere near what 25

1	we're asking for here.
2	Our point here, which goes all the way
3	back to 1805 and Chief Justice Marshall's
4	opinion in the Fisher case, is that the title
5	can illuminate and make you better understand
6	what the statutory text means.
7	And so the title here, "Aggravated
8	Identity Theft," simply gives you a lens through
9	which you can understand these very ambiguous
10	phrases like "without lawful authority" and "in
11	relation to" and those sorts of things.
12	JUSTICE KAGAN: The dissent in Yates
	3001101 1110111 1110 011200110 111 101002
13	
	 MR. FISHER: And we think
13	
13 14	 MR. FISHER: And we think
13 14 15	MR. FISHER: And we think JUSTICE KAGAN: pointed out that
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13 14 15 16 17	MR. FISHER: And we think JUSTICE KAGAN: pointed out that pointed out that titles are always abridgements, right? I mean, you know, given the complexity
13 14 15 16 17	MR. FISHER: And we think JUSTICE KAGAN: pointed out that pointed out that titles are always abridgements, right? I mean, you know, given the complexity of statutory language, you couldn't possibly put
13 14 15 16 17 18	MR. FISHER: And we think JUSTICE KAGAN: pointed out that pointed out that titles are always abridgements, right? I mean, you know, given the complexity of statutory language, you couldn't possibly put everything that statutory language is about into
13 14 15 16 17 18 19 20	MR. FISHER: And we think JUSTICE KAGAN: pointed out that pointed out that titles are always abridgements, right? I mean, you know, given the complexity of statutory language, you couldn't possibly put everything that statutory language is about into a three-word title.
13 14 15 16 17 18 19 20 21	MR. FISHER: And we think JUSTICE KAGAN: pointed out that pointed out that titles are always abridgements, right? I mean, you know, given the complexity of statutory language, you couldn't possibly put everything that statutory language is about into a three-word title. So this seems like an unfortunate

the apparent -- the apparent scope of the

- 1 statutory text, but it is just -- you know, it's
- 2 -- it's Congress's attempt to abridge a
- 3 complicated statutory provision.
- 4 MR. FISHER: Well, let me say two
- 5 things, Justice Kagan. First of all, with due
- 6 respect to the dissent in Yates, I'm not looking
- 7 to use the title as -- as aggressively as
- 8 there. Really, there, the word "records" did
- 9 limit the language quite directly.
- 10 Here, I'm just saying it gives you a
- 11 lens through which to understand the words, and
- 12 I think that is well in the Court's mainstream
- of cases, majority or dissents.
- JUSTICE SOTOMAYOR: Mr. Fisher, when
- you look at the word "theft," I've gone through
- 16 burglary statute -- not burglary statute -- a
- 17 variety of different state statutes, and theft
- is always defined as transfers, possessions, or
- 19 use.
- 20 So it's not as if the title is not in
- 21 the very words of the statute. Most theft
- 22 statutes are using transfer, possession, or
- using of someone else's property, correct?
- 24 MR. FISHER: I think that's right, and
- in Flores-Figueroa, the Court actually, with

- 1 this particular statute in mind, looked at the
- 2 title. So there's precedent on the books from
- 3 this Court as to the usefulness of this title.
- 4 JUSTICE SOTOMAYOR: So why do you rely
- 5 on "in relation to"? I relied on -- just on the
- 6 word "use." If I look at it through the lens of
- 7 the words that are being used, "transfer,
- 8 possession, or use," I think of a theft because
- 9 that's what's generally defined as thieving, and
- 10 the question is, are you lying about the person
- 11 who gave you permission, and you're not,
- 12 correct?
- 13 MR. FISHER: I think "use" gives you
- 14 all you would need to get there. The Solicitor
- 15 General itself recognized in this Court a couple
- 16 terms ago that "use" can mean "instrumental to."
- 17 That was the definition they used from the
- 18 dictionary in Van Buren. And I think, when you
- 19 couple "use" with the phrase "means of
- 20 identification," it's a particular kind of
- 21 instrumental use.
- 22 And I think, Justice Sotomayor, you
- could say that's enough, but my point in this
- 24 Court is that when you couple that yet more with
- "in relation to," that cements the notion that

- 1 you need a nexus and you need something that is
- 2 instrumental.
- 3 And, Justice Kagan, I did want to turn
- 4 back to the second thing I wanted to say on your
- 5 point about titles, which is that I understand
- 6 that a title can be an abridgement and a
- 7 shorthand, and there's courts -- the Court has
- 8 cases that say every last little subsection
- 9 within a provision is not going to be captured
- 10 by a title, and we understand that.
- But that's not the submission that
- 12 you're being given today. The submission you're
- given today is that conduct by Mr. Dubin is the
- 14 heartland of identity theft. Their argument is
- that this very conduct is exactly what Congress
- intended to capture. And so what they're be
- 17 saying is that the title -- if you disagree with
- 18 that, and maybe like Justice Alito was
- 19 suggesting, that the words "identity theft"
- don't really cover this conduct, that they're
- 21 suggesting that you should nevertheless read the
- 22 statute to cover all this thing that doesn't
- 23 fall under there, the -- you know, this vast
- 24 swath of conduct.
- 25 And I think that's what I was trying

1 to say at the end of my opening, is that think 2 about what this would mean for the fraud 3 statutes. You know, you have a two-year mandatory minimum, which is a very, very big 4 5 deal both for plea bargaining and back-end 6 sentencing if somebody goes to trial, and that 7 should be strong medicine for particularly 8 egregious frauds. It's not something that ought 9 to be there for every single case for charging. 10 JUSTICE JACKSON: And Mr. --11 JUSTICE GORSUCH: Mr. Fisher --12 JUSTICE JACKSON: -- Mr. Fisher, don't 13 we know that in part because we have another 14 statute that sort of covers this same conduct? So the reason why I thought you weren't 15 16 necessarily relying on the title is because this 17 seemed to me to be a pretty standard thing that Congress does, that in (a)(7) of -- of 1028, 18 19 they're laying out the base offense --20 MR. FISHER: Yes. 21 JUSTICE JACKSON: -- because it uses 22 almost identical terms, right, "knowingly 23 transfer, possess, or use, " and then we have "in 24 connection with "unlawful activity. So that's 25 kind of like the base offense. And then, in

- 1 1028A, we have the aggravated offense, where
- 2 they say not just "in connection with" but
- 3 "during and in relation to" the particular
- 4 enumerated crimes.
- 5 So it seemed to me to be a -- a
- 6 familiar structure in penalty statutes at least,
- 7 where Congress -- you have -- you -- you have
- 8 one that doesn't have a mandatory minimum that's
- 9 sort of the base, and then you get aggravated
- 10 with this different level of, you know,
- 11 egregiousness.
- 12 Is that -- is that close to your
- 13 argument?
- MR. FISHER: Yes and no --
- JUSTICE JACKSON: Okay.
- 16 MR. FISHER: -- Justice Jackson. So,
- 17 yes, in the sense I agree that (a)(7) is
- 18 something of a base offense, and this is the
- 19 aggravating offense, but I don't think it's so
- 20 much with the "in connection to" versus "in
- 21 relation to" language. You know, the Court has
- 22 said in ERISA cases, for example, that those are
- 23 basically interchangeable phrases.
- The difference between (a)(7) and this
- 25 statute is that you have a much -- you have a

- 1 tighter group of predicate offenses. In (a)(7),
- 2 you have any federal offense or any -- any state
- 3 offense, and there are federalism consequences
- 4 for the reading that you're being urged to
- 5 follow today that we lay out in our brief.
- 6 The narrowing effect of -- of -- of
- 7 the statute you have in front of you today is
- 8 the particular list of federal offenses.
- 9 JUSTICE JACKSON: Yeah, but it's a
- 10 subset, right? It --- it has to be. There has
- 11 to be a difference in terms of the egregiousness
- 12 of the conduct because the -- the -- the federal
- offenses in this --
- MR. FISHER: Yeah.
- JUSTICE JACKSON: -- aggravated is a
- 16 subset of the other.
- 17 MR. FISHER: That's right, but I just
- 18 want to say that the -- the predicate offenses
- 19 under 1028A are still a quite long list. And
- like the predicate offense here, the healthcare
- 21 fraud offense, and like the mail and wire fraud
- 22 statutes, there is no required jail time at all
- 23 for those offenses.
- So the aggravated identity theft
- 25 kicker on top of any conviction there, predicate

- 1 offense conviction, is quite serious and quite a
- big deal. And that's my point, that Congress
- 3 would have not expected --
- 4 JUSTICE JACKSON: And that's why you
- 5 have to have more egregious conduct in order to
- 6 trigger it, right?
- 7 MR. FISHER: That's right. And the
- 8 more --
- JUSTICE JACKSON: Yeah.
- 10 MR. FISHER: -- egregious conduct
- 11 should be more than just incidentally using
- 12 somebody's name while you're committing that
- 13 crime. So my point is, if the government is
- 14 right, then every provider who provides an
- improper bill and commits healthcare fraud is
- 16 also committing identity theft. Everyone who
- 17 sends a letter to somebody else or every cashier
- 18 who mischarges a bill, et cetera, is also
- 19 committing identity theft.
- 20 And I don't think Congress would have
- 21 wanted to transform those discretionary
- 22 sentencing regimes for those low-level frauds to
- 23 all situations where somebody is facing a
- two-year mandatory minimum.
- 25 And if -- and I see my white light and

- 1 I wanted to circle back to one thing before the
- one-by-one questioning, which is we've talked a
- 3 lot about "without lawful authority," and I just
- 4 wanted to underscore one feature of the "in
- 5 relation to argument that I'm making here,
- 6 which is the instrumental use, not merely
- 7 incidental use.
- 8 Judge Sutton on the Sixth Circuit
- 9 wrote a very -- I think probably the best
- 10 opinion in the lower courts I've seen on that
- issue that describes how the idea is, because
- 12 we're dealing with identity theft, it has to be
- a lie about who receives services or who obtains
- 14 services, not a lie about how those services
- 15 were rendered, when those services were
- 16 rendered, et cetera. And that rule of thumb, I
- 17 think, is very, very helpful for sorting out the
- 18 "in relation to" element as it works in the
- 19 statute here.
- 20 And it's also just intuitively
- 21 correct. Remember, whether you want to rely on
- 22 the -- the title "Identity Theft" or whether you
- 23 want to just look at the words "means of
- identification in the statute itself, you're
- 25 being asked to decide whether the fraud had to

- do with the misuse of somebody's name, whether
- 2 it was instrumental -- that the name was
- 3 instrumental to the crime, and you have a case
- 4 like this, whereas the government put it in its
- 5 own closing argument at pages 31 and 32, this is
- 6 incorrect billing for services rendered. That's
- 7 how the government put it to the jury when it
- 8 described the fraud.
- 9 In the Fifth Circuit, where the
- 10 government was asked to describe the fraud, the
- 11 government said the fraud here is that Mr. Dubin
- 12 claimed that the services were provided by a
- licensed psychologist when they were really
- provided by a licensed psychological associate.
- 15 That's the fraud here.
- So, when the government is asked in
- ordinary English to describe what the fraud is,
- 18 it's described having nothing to do with Patient
- 19 L's identity or who received the services. It's
- 20 only in its brief, when forced to defend an
- 21 aggravated identity thought -- theft conviction,
- 22 that they twist the -- the notion here and say
- 23 these are fictional services somehow or this is
- 24 really about who received the services.
- But, if you just use Judge -- Chief

- 1 Judge Sutton's heuristic, I think that helps you
- 2 sort out the cases in a way on the "in relation
- 3 to" side that can do all the work you need in
- 4 this case.
- 5 CHIEF JUSTICE ROBERTS: Thank you,
- 6 counsel. It seems to me that one of the factors
- 7 that might be pertinent is whether it makes a
- 8 difference whose name is used. Now the -- the
- 9 Solicitor General says that here it -- it did
- 10 because the overbilling for the three hours
- 11 deprived Patient L of three of the eight hours
- 12 to which he was entitled.
- First of all, do you agree with that
- 14 statement of the facts?
- MR. FISHER: Well, I agree in the
- sense that billing for three hours takes three
- 17 hours away, but, remember, Patient L did receive
- 18 services here. And I think the more -- the more
- 19 -- the more narrow argument the Solicitor
- 20 General makes is that billing those services in
- 21 May instead of April had some effect, but, as we
- 22 explain at pages 1 and 15 of our reply brief,
- 23 that's just factually incorrect. And the
- 24 government itself admitted that in the district
- court, that that argument had been debunked.

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1
                So you could have cases -- I -- I --
 2
      can I say one more thing, Mr. Chief Justice?
 3
                CHIEF JUSTICE ROBERTS:
                                        Sure.
                MR. FISHER: You could have cases
 4
      where somebody would be, I think, sometimes
 5
 6
      deprived of benefits they would have due. We
 7
      don't disagree that could exist. It's not in
 8
      this case, but we don't disagree.
 9
                But those would be case-by-case
10
      situations, where that could be, I think, better
11
      taken into account at sentencing. The statute
12
      itself is not keyed to that kind of harm.
13
      would just be something the district judge in an
14
      ordinary fraud sentence could take account of.
15
                CHIEF JUSTICE ROBERTS: The -- the
      representative of the Solicitor General, I'll
16
17
      ask him about the three hours --
18
                MR. FISHER: Mm-hmm.
19
                CHIEF JUSTICE ROBERTS: -- as well,
20
     but, if it does make a difference how much harm
21
      the person whose name is being used suffers,
2.2
     wouldn't that be a significant factor? I mean,
23
     if it -- if it, you know, caused him to lose all
24
     his credit and it took -- you know, it can take
      a year and a half or whatever to restore that,
25
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- 1 shouldn't that be taken into consideration if
- 2 the -- in deciding whether or not this is the
- 3 sort of identity theft that's covered?
- 4 MR. FISHER: I don't think there's any
- 5 language in the statute that directs you to the
- 6 type of harm. I think a better-written statute
- 7 might have looked at the type of harm, whether
- 8 it's --
- 9 CHIEF JUSTICE ROBERTS: It's not so
- 10 much the type of harm that I -- that I'm
- 11 concerned with but who is harmed. In other
- 12 words, it makes a difference that this is
- 13 Patient L rather than somebody else.
- MR. FISHER: Well, no, I think,
- 15 Mr. Chief Justice, just take your garden-variety
- 16 fraud case where somebody is, you know, swindled
- out of money. They're harmed. They've lost
- 18 their money, just like, in the hypothetical
- 19 you're giving, somebody in an ordinary
- 20 healthcare benefit case has been deprived of,
- 21 you know, possible insurance coverage or
- overbilled or the like. So people are harmed
- 23 quite regularly in these fraud statutes.
- 24 The question is whether their identity
- was stolen, to use the sort of colloquial here,

- 1 and whether the crime involves misrepresenting
- 2 what they received or how they received it. And
- 3 so that's what is -- that's what makes an
- 4 identity theft case different from an ordinary
- 5 fraud case, not the fact that the victim is
- 6 harmed but that they're harmed in the sense that
- 7 their identity is stolen.
- 8 CHIEF JUSTICE ROBERTS: Thank you.
- 9 Justice Thomas?
- 10 JUSTICE THOMAS: Mr. Fisher, beyond
- 11 the title, there is no reference to "identity
- 12 theft, "right?
- 13 MR. FISHER: Those words do not
- 14 otherwise appear in the statute.
- 15 JUSTICE THOMAS: Let's assume that the
- 16 title wasn't there. What would your argument
- 17 look like?
- 18 MR. FISHER: I think it would look
- 19 like most of what I've said today, which is
- 20 understanding the -- the broad abstract phrases
- "in relation to" and "without lawful authority"
- 22 needs to be done through the lens of
- 23 understanding this is a sentence enhancement for
- 24 a particularly egregious form of an underlying
- 25 crime, the predicate offense.

1	And I think what I would direct the
2	Court to are cases like Marinello, cases like
3	Yates, your honest services cases, where over
4	and over the Court has said, when Congress uses
5	broad language, we don't construe those
6	literally in the maximalist way. Instead,
7	because we're dealing with criminal statutes, we
8	give them a measured reach.
9	And I think that's underscored in this
10	case, Justice Thomas, to end where I began,
11	where you have you have a statute that is a
12	enhancement, in effect, for a base offense. So
13	you have to be understanding that you're dealing
14	with a subset that are an egregious version of
15	that underlying offense.
16	JUSTICE THOMAS: But didn't we
17	confront a similar problem with use in Smith?
18	MR. FISHER: I don't think so. I
19	don't I I think what you said in Smith
20	were two things. One is you said the phrase "in
21	relation to" limits the reach of "use." And the
22	other thing is you said those words have to be
23	read contextually.
24	And so I on that score, I pull two
25	things out of Smith. What the Court ended up

1 saying in Smith was that the gun there was used 2 in relation to the crime because it was integral 3 to the offense. And I think "integral" is a synonym for "instrumental," which is the word 4 5 that I've been using today. 6 And I think that just shows that when 7 you take that word in context, it has to be narrow and I think all the more so here. 8 JUSTICE THOMAS: So how would this 9 10 particular crime that's charged have been 11 effectuated without the use of Patient L's 12 identity? MR. FISHER: Well, I think, if the 13 14 exact same bill had been submitted to Medicaid 15 without Patient L's name on it, it likely would 16 have still been healthcare fraud. It would have 17 violated Section 1347 because it covers artifices and schemes that attempt to defraud 18 the government. So, even if the bill had not 19 20 been paid, it still would have been healthcare 21 fraud. 2.2 CHIEF JUSTICE ROBERTS: Justice Alito?

"without lawful authority" can plausibly be read

in a number of different ways. Then you need

JUSTICE ALITO: Suppose we think that

23

24

- 1 something to persuade us that you -- we should
- 2 adopt your interpretation.
- Now one would be something, the force
- 4 you can get from the title. Put that aside.
- 5 Another would be perhaps some version of the
- 6 Rule of Lenity. But you have accepted some
- 7 limiting principles. So you would not read
- 8 "without lawful authority" in its broadest
- 9 sense, which might be where the Rule of Lenity
- 10 would lead.
- So, in the next case -- suppose we
- 12 rule in your favor. The next case involves a
- 13 different type of service, and the case after
- that involves a person who was once a patient of
- this doctor but hasn't been for a while.
- 16 How would you justify your limiting
- 17 principles?
- 18 MR. FISHER: Well, Justice Alito, let
- me say a couple things about the other tools I
- 20 would use to construe it and then how I would
- 21 justify.
- So, first, beyond the title and the
- 23 Rule of Lenity, I would also look at the canon
- that says all elements of the statute have to
- 25 have independent meaning. And so it has to mean

1 something more than simply you've committed a 2 crime, committed a fraud, or put in the other 3 words that I was answering questions this morning, it has to mean something more than 4 you've billed for something other than the exact 5 6 services provided. And so I think that pushes 7 you towards something that narrows it. Now -- now how I would answer those 8 other cases is I think the "in relation to" 9 10 element comes into play there. So, if you're 11 billing for one service instead of another, I 12 think, at some point, the other service becomes 13 so different that you would lack authority to do 14 But "in relation to," as Justice Sotomayor 15 was saying, would still prevent some of those 16 instances from being aggravated identity theft 17 because you'd be lying about the service 18 provided, not who received the service. 19 Now, when you get into additional 20 billing for additional types of things, I think, 21 there, you could start to be in the actual 2.2 territory of identity theft. And, you know, I hope -- what I'm trying to do is give the Court 23 24 some measured understanding of these terms that 25 makes sense of them with a difficult statute

1	you've	been	provided.
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- 2 Yes, I could say the whole thing is
- 3 vague or the whole thing should be construed
- 4 down to a nub of almost nothing, but I'm trying
- 5 to give the Court a sensible understanding that
- 6 at least gives the terms meaning and context and
- 7 doesn't just say everything constitutes
- 8 aggravated identity theft.
- 9 JUSTICE ALITO: All right. Thank you.
- 10 CHIEF JUSTICE ROBERTS: Justice
- 11 Sotomayor?
- 12 JUSTICE SOTOMAYOR: If you take the
- government's definition at face value, it's hard
- 14 to define exactly what their definition is
- 15 because every time you point to something that
- seems absurd, they come up with a limiting rule.
- 17 So the vagueness is a problem.
- 18 But let's talk about those
- 19 absurdities. The patient tells the doctor: You
- 20 can submit this a month later, it's okay by me,
- a co-conspirator, in other words.
- The government -- on the government's
- reading, even though they have the permission of
- the person to use their name in the fraud, that
- would still be aggravated theft, correct?

- 1 MR. FISHER: I think that's right. 2 I'm not a hundred percent sure what the government would say on that, but I think that's 3 right. And that's certainly the argument they 4 5 ran to the jury and in the lower courts. 6 JUSTICE SOTOMAYOR: That's what I 7 read --8 MR. FISHER: Yes. 9 JUSTICE SOTOMAYOR: -- in the Fifth Circuit's ruling as well. 10 11 MR. FISHER: Right. And so they say, 12 as soon as you use the name to commit a crime, 13 you are acting without lawful authority. And 14 that was the -- that was the argument also if you look at the charging memo in the appendix to 15 16 the Federal Defenders' brief --17 JUSTICE SOTOMAYOR: I just want to give some of the other absurdities. 18 19 MR. FISHER: Yes. 20 JUSTICE SOTOMAYOR: Tax return, a 21 parent lists their child as a dependent and lies
- because -- under the government's broaddefinition of the statute because they use the

There's no way to exempt that out

about childcare services.

2.2

- 1 child's name to commit a fraud on the
- 2 government, correct?
- 3 MR. FISHER: I think that's right.
- 4 And Justice -- Judge Easterbrook recognized that
- 5 in his opinion dealing with the statute that
- 6 talked about tax and immigration cases where
- 7 every one of those --
- 8 JUSTICE SOTOMAYOR: You talked about
- 9 the envelope case.
- 10 MR. FISHER: Yeah.
- JUSTICE SOTOMAYOR: You put the name
- of your victim on an envelope and mail it to
- them, that's using their name without their
- 14 permission, correct?
- MR. FISHER: Well, it's certainly
- using their name, and, under the government's
- theory, it's without permission because you're
- 18 committing a crime by --
- JUSTICE SOTOMAYOR: Now they come up
- later and say no, but you're socially permitted
- 21 to use anybody's name on an envelope.
- MR. FISHER: But, again, that's not
- the way their test works when you look at it in
- this case and everything else. They ask whether
- you're permitted to send it for that purpose, in

- 1 other words, to commit a fraud.
- JUSTICE SOTOMAYOR: I'm defrauding a
- 3 friend or someone that I'm trying to pretend I'm
- 4 being a friend with, and I say: You know
- 5 something, you should enter this deal with me.
- 6 Bill Gates is a personal friend of mine and he
- 7 taught me everything I know.
- 8 Would that be aggravated theft?
- 9 MR. FISHER: I think so. I think
- 10 that's -- that's the problem here, is that at
- 11 least when you have any situation where -- this
- 12 goes back to the Chief Justice's questions --
- where you can say you couldn't have committed
- 14 that fraud the way you did without using the
- 15 name, then I think that falls within the
- 16 government's test.
- 17 JUSTICE SOTOMAYOR: So the issue of
- vagueness permeates this statute on both sides
- 19 potentially?
- 20 MR. FISHER: I think that's right. I
- think the government's argument or at least the
- 22 Fifth Circuit's rule is vaque in the sense that
- 23 it covers -- seems to cover basically
- everything, and then it leads into the line of
- 25 cases about vagueness that have just absolute

1	standardless
2	JUSTICE SOTOMAYOR: All right. So
3	what
4	MR. FISHER: discretion left in
5	prosecutors.
6	JUSTICE SOTOMAYOR: what principles
7	of ours besides lenity would lead us to accept
8	your narrower definition as opposed to the
9	government's narrow individual doctrines?
10	MR. FISHER: Well
11	JUSTICE SOTOMAYOR: The government
12	seems to be creating exceptions
13	MR. FISHER: Right.
14	JUSTICE SOTOMAYOR: as
15	MR. FISHER: Well, I think, for one
16	thing, constitutional avoidance, so when you do
17	start to come up against vagueness, that's
18	another principle that is operating in the
19	background. For some of you, I think I would
20	say the title, I think, does carry some weight.
21	And I think consequences. You know,
22	the Court has had a lot of cases in recent
23	years, I gave Marinello as one example, Van
24	Buren was another recent example that held
25	some of the honest services cases are examples

1	where the Court has said not in not not so
2	much the Rule of Lenity, but they've just said
3	understanding what Congress meant by words, we
4	would not assume Congress would sweep in vast
5	arrays of conduct without doing it clearly.
6	And so I think, as Justice Breyer put
7	it in Marinello, we use interpretive restraint
8	in that setting, and I think that's what I'm
9	asking the Court for today.
10	JUSTICE SOTOMAYOR: Thank you.
11	CHIEF JUSTICE ROBERTS: Justice Kagan?
12	JUSTICE KAGAN: Mr. Fisher, you
13	referred us to what you called Judge Sutton's
14	heuristic, and I just want to make sure that I
15	understand how that would work, and and
16	and maybe I'll ask it in reference to what I
17	think is the toughest line that you're drawing,
18	which is on the one hand, if you bill for cancer
19	services, that falls within the enhancement,
20	but, if you bill for psychiatric services that
21	weren't rendered, it doesn't. So, to me,
22	neither of those seems very much like a "who."
23	They both seem like "whats."
24	MR. FISHER: Yeah.
25	JUSTICE KAGAN: So how does Judge

- 1 Sutton's heuristic work to draw that line? And,
- 2 if it doesn't work, doesn't that suggest that we
- 3 need something else?
- 4 MR. FISHER: So -- so two things, and
- 5 I want to point out I think there's a little bit
- 6 of a misconception in your question. So the --
- 7 so the two things, is the heuristic that just --
- 8 Judge Sutton lays out is who on the one category
- 9 versus how or when on the other.
- 10 And so those are the easy cases. And
- 11 that's where this case is. This is just a how
- 12 or when case. And just like the stretchers case
- that Judge Sutton was deciding, the ambulance
- 14 that lied -- the ambulance service that lied
- about whether stretchers were required, that's a
- 16 "how," the nature of the services provided.
- 17 That's what this case is.
- 18 JUSTICE KAGAN: Well, I mean, it's
- 19 certain --
- MR. FISHER: And so --
- 21 JUSTICE KAGAN: -- there's certainly a
- 22 "when" in this case, but there's also a "what."
- 23 It's like, which psychiatric services did you
- 24 get? And that's the same for the cancer
- 25 services. And how does this supposed heuristic,

- 1 you know, separating out three-letter words help
- 2 us?
- 3 MR. FISHER: So -- so two things. One
- 4 is I think this is not a "what" case because the
- 5 procedure code used is the same whether it's a
- 6 licensed psychologist or a psychological
- 7 associate.
- Now, even if it were a "what" case,
- 9 what services were provided --
- 10 JUSTICE KAGAN: Okay. So, if the code
- were different for, let's say, a full-fledged
- 12 psychiatrist, that would make all the
- 13 difference?
- MR. FISHER: It might. I'm just
- saying this is the easy case if you want to take
- 16 the easy case. I think the "what" cases, which
- is what you're asking about, that's what the --
- that's what the cancer hypo is, and that's where
- 19 the government moves in its brief, to the "what"
- 20 category, which, I agree with you, Justice
- 21 Kagan, is the hardest category. So that's the
- in between category, between the "who" or the
- "how" and the "when."
- JUSTICE KAGAN: Okay. So you're
- 25 saying --

1	MR. FISHER: And I think
2	JUSTICE KAGAN: that the Sutton
3	heuristic has nothing to say about that?
4	MR. FISHER: I don't think it speaks
5	directly to it. So it's separating out who on
6	the one side from how and when on the other.
7	And I think and this gets to the
8	misconception I'm agreeing that the cancer
9	hypothetical would be potentially without lawful
LO	authority. That might be without lawful
L1	authority. It still would not be in relation
L2	to, and it still wouldn't violate the statute.
L3	So I think what you should do is
L4	the best way to read the statute is that the
L5	"who" cases, the lies about who received the
L6	services, are on one side of the line, and all
L7	the other lies about how, when, or even what are
L8	on the other side of the line.
L9	And, again, I'm not saying those
20	aren't fraud, and sometimes it can be egregious
21	fraud. If it's a hundred hours instead of one
22	or if it's a a the Rolls Royce version of
23	the service instead of the the base
24	level, those can be frauds and they can be
25	punished quite severely, but they're not lies

- 1 about who received the services, and they're not
- 2 using the person's identity as the
- 3 instrumentality, core instrumentality of the
- 4 offense.
- 5 JUSTICE KAGAN: Thank you.
- 6 CHIEF JUSTICE ROBERTS: Justice
- 7 Gorsuch?
- JUSTICE GORSUCH: So, Mr. Fisher,
- 9 you've talked about various canons that you
- 10 think might help us resolve this case, but one
- 11 that hasn't been mentioned much is the
- 12 federalism canon.
- 13 MR. FISHER: Mm-hmm.
- JUSTICE GORSUCH: In Bond, for
- 15 example, we -- we made clear that we don't
- 16 normally interpret federal law to swallow up
- 17 vast swaths of state law authority as
- 18 traditionally understood.
- 19 And I wanted to return to the question
- about the impact of (a)(7) --
- MR. FISHER: Yes.
- JUSTICE GORSUCH: -- on -- on that.
- 23 If the government's theory is correct and every
- time I order salmon at a restaurant I'm told
- 25 it's fresh, but it's frozen, and my credit card

- is run for fresh salmon, that's identity theft,
- 2 what's left of state law?
- 3 MR. FISHER: I don't think much,
- 4 Justice Gorsuch. And with all due respect to
- 5 the government, I don't think they give an
- 6 answer to our point that if they're right about
- 7 what "in relation to" means and they're right
- 8 about "without" -- "without lawful authority,"
- 9 then every state law offense that uses
- somebody's name becomes identity theft.
- 11 JUSTICE GORSUCH: Whether it's in a
- 12 restaurant billing scenario, a healthcare
- 13 billing scenario, or lawyers who round their
- 14 hours up, and I'm sure nobody --
- 15 (Laughter.)
- 16 JUSTICE GORSUCH: -- in this audience
- 17 has ever done that.
- 18 MR. FISHER: Right. And I want to
- 19 underscore -- I mean, we could think of even the
- 20 salmon example as wire fraud if the credit card
- 21 is run through --
- JUSTICE GORSUCH: Sure.
- MR. FISHER: -- so there's a federal
- 24 predicate offense.
- 25 JUSTICE GORSUCH: But -- but -- but

- 1 put aside the federal --
- 2 MR. FISHER: But we give examples of
- 3 graffiti and DUI --
- 4 JUSTICE GORSUCH: -- put aside the
- 5 federal statutory crime that might be committed.
- 6 MR. FISHER: Yeah.
- 7 JUSTICE GORSUCH: All state
- 8 misrepresentations become federal crimes under
- 9 (a)(7).
- 10 MR. FISHER: That's right. That's
- 11 right. And I think we give other examples in
- our brief of just using somebody's name in the
- course of committing the crime. That would all
- 14 be chargeable as federal identity theft.
- And, remember, the way these statutes
- 16 works is -- I've called them enhancements,
- which, in a sense, they are, but they're truly
- 18 stand-alone crimes. So a federal prosecutor
- 19 could -- could -- could charge that even if the
- 20 predicate offense under (a)(7) was nothing more
- 21 than a state law offense.
- JUSTICE GORSUCH: I guess my second
- 23 question is, do we need to decide whose
- 24 heuristic is right if we reject the government's
- view? Wouldn't it be enough for the day to say

1 that this reading of the statute was overbroad 2 and that it cannot possibly mean that every time 3 I order fresh salmon at a restaurant and get billed for -- given frozen salmon and billed for 4 fresh, that cannot be federal identity theft --5 6 MR. FISHER: Yes. I --7 JUSTICE GORSUCH: -- and just simply 8 reject that principle? And, as I understand it, 9 there are at least two heuristics that are 10 knocking around in the lower courts. One is 11 Judge Sutton's thought, and the other is Judge 12 Easterbrook's thought in -- in the Seventh 13 Circuit, which is slightly different --14 MR. FISHER: Right. 15 JUSTICE GORSUCH: -- as I read it. And you've kind of advanced echoes of both. 16 17 MR. FISHER: Yeah. 18 JUSTICE GORSUCH: Do we need to decide 19 between them, or perhaps they're both right? 20 Can't we just reject the Fifth Circuit's? 21 MR. FISHER: I think that would be 2.2 enough, Justice Gorsuch. I've pointed the Court 23 a couple of times to the government's closing 24 argument, which I think is the best

encapsulation of what it put in front of the

- 1 jury, and its argument was that you cannot use somebody's name to commit a crime. That's what 2 3 "unlawful authority" means. And if you just reject that, that was 4 their only theory. They provided no other 5 6 evidence that Mr. Dubin acted beyond the scope 7 of authority. And maybe this is also responsive to Justice Kagan and some of the other 8 hypotheticals, all the things about could you 9 bill for this, could you bill for the other. 10 11 Even the contract was not introduced by the 12 government in this case. 13 The only theory they ran -- and this 14 is also reflected in the charging memo in the 15 appendix to the Federal Defenders' brief, this 16 is the argument that prosecutors have been 17 circulating with each other -- is that all you have to do is prove to the jury that an 18 underlying crime was committed and you're home. 19 And if you reject that, that's enough 20
- JUSTICE GORSUCH: And if that were
 right, maybe there's another canon besides
 federalism that we can mention, and you've

to overturn the Fifth Circuit.

21

25

alluded to it as well, which is vagueness. What

- 1 notice does a statute like that provide to the
- world, to every waiter in America who misbills a
- 3 client for the food he -- he -- he purchases?
- 4 MR. FISHER: Right. I think -- I
- 5 think you start to get into very serious
- 6 vagueness problems here because of the un --
- 7 incredible breadth, which I think, as we put in
- 8 our brief, are compounded by the kind of
- 9 misleading nature of the title. If somebody
- were looking at the table of contents of the
- 11 U.S. Code, if that waiter were looking at the
- 12 title of the U.S. Code, that waiter would
- 13 probably not see, oh, I better look and see what
- identity theft is before I do that.
- JUSTICE GORSUCH: Thank you.
- 16 CHIEF JUSTICE ROBERTS: Justice
- 17 Kavanaugh?
- 18 JUSTICE KAVANAUGH: In response to
- 19 Justice Kagan, you said that the cancer
- 20 hypothetical would still not fall within the
- 21 statute because it wouldn't meet the "in
- 22 relation to requirement. Can you just spell
- 23 that out for us?
- MR. FISHER: Yes, Justice Kavanaugh.
- 25 The reason it wouldn't is because it would be a

- 1 lie about what services are provided, not who 2 received those services, or, if it were a 3 product, about what product was sold, not who received the product. 4 And that makes sense under the statute 5 6 because we're asking whether the person's name, 7 whether, as the statute puts it, the means of identification, was used in relation to the 8 offense. And so the -- the critical nexus in 9 the instrumentality requirement in the statute 10 11 would not be satisfied. 12 And I think the government -- the 13 government only response to that in its brief, 14 Justice Kavanaugh, is, well, we can kind of play 15 word games and we can say, well, these cases 16 about what services were provided could also be 17 thought of as lies about who received them. 18 But, if you just use ordinary speech 19 and imagine complaining to somebody the next day 20 about being charged for something different than
- probably wouldn't say -- you'd say they charged me for the wrong thing. You wouldn't say they

what you've -- than what you ordered, you

- 24 stole my name and used my name improperly.
- JUSTICE KAVANAUGH: Thank you.

1	CHIEF JUSTICE ROBERTS: Justice
2	Barrett?
3	JUSTICE BARRETT: I have a question
4	that's similar to Justice Sotomayor's. So you
5	didn't make much of ejusdem generis in your
6	brief, but I looked at "transfer and possess,"
7	you know, "transfer to sell or give, convey or
8	remove from one place to another." "Possess,"
9	you know, to have possession of. And it seems
10	to me that you can't transfer or possess unless
11	something is stolen. It seems to me like that's
12	a tie to the title to identity theft.
13	MR. FISHER: Mm-hmm. Mm-hmm.
14	JUSTICE BARRETT: And so it seems to
15	me that if you're trying to interpret "use,"
16	which is a really broad route a really broad
17	"word" in the context of that trio, that that
18	serves a narrowing function. Why didn't you
19	advance that argument?
20	MR. FISHER: I think some lower courts
21	have pointed that out, and we we we agree
22	with it. I think, Justice Barrett, the only
23	thing that I would acknowledge is I don't think
24	it's a requirement under the statute that
25	something be stolen. I think you can you

- 1 like, you can get something legitimately and
- 2 then misappropriate it. So there are examples
- 3 in legislative history of government --
- 4 government workers who get somebody's Social
- 5 Security number by way of their ordinary work,
- 6 and then they misuse it to do other things or
- 7 sell those security numbers to somebody else.
- 8 Or we give a hypothetical in our -- in our reply
- 9 brief of a landlord who gets credit information
- of a -- of a would-be tenant and then uses --
- 11 misuses that credit information.
- 12 So I think that's where "uses" comes
- in for this narrow slice of misappropriation
- 14 cases. But they're still for entirely fictional
- services where you are, in effect, making the
- 16 identity the sole driver of the offense.
- 17 JUSTICE BARRETT: And I agree with
- 18 you, and it seems to me that that's the
- 19 different work that "use" does --
- MR. FISHER: Mm-hmm.
- 21 JUSTICE BARRETT: -- to transfer and
- 22 possession --
- MR. FISHER: Mm-hmm.
- 24 JUSTICE BARRETT: -- are the kinds of
- 25 cases that you're talking about, but it still

- 1 seems to me that all of those verbs have as
- 2 their focus the unlawful possession of the
- 3 identity itself, the who --
- 4 MR. FISHER: Yes.
- 5 JUSTICE BARRETT: -- in Judge Sutton's
- 6 heuristic.
- 7 Okay. Second question. I appreciate
- 8 Justice Gorsuch's point about we could decide
- 9 the case narrowly by just saying whatever it
- means this is wrong, but what if we wanted to
- 11 rule in your favor? What does the holding look
- 12 like? Because it can't quite be Judge Sutton's
- heuristic, right, because it won't solve all the
- 14 cases. Maybe it solves some heartland cases.
- You've said must be instrumental, not
- 16 incidental.
- 17 MR. FISHER: Mm-hmm.
- JUSTICE BARRETT: But you could say
- 19 Patient L's identity was instrumental because he
- was a Medicaid, you know, recipient, and so,
- 21 without Patient L's name on the form, the crime
- 22 couldn't have been completed.
- So I'm not sure instrumental, not
- 24 incidental, will kind of do the work for the
- lower court having to decide the case. So tell

- 1 me what the -- the decision line should say.
- 2 MR. FISHER: So I think you could do
- 3 two things, and it might be quite helpful to the
- 4 lower court if you talked about both elements.
- 5 I think the "without lawful authority" element,
- 6 as I described with Justice Gorsuch, can be
- 7 decided the way we talked about, and that would
- 8 -- that would be enough to reverse.
- 9 But, if you look at the "in relation
- 10 to" element, which the lower courts are also
- 11 struggling mighty -- mightily with, I think I
- 12 agree with you, Justice Barrett, "instrumental"
- is a standard, it's a more descriptive term, but
- 14 it could use some fleshing out. And I think
- 15 that's where the Judge Sutton heuristic --
- 16 forgive me for returning to that -- actually,
- that's the work it's doing.
- 18 JUSTICE BARRETT: No, I like Judge
- 19 Sutton. I'm fine with that.
- 20 MR. FISHER: But that -- that's
- 21 actually the work it's doing, is it's saying
- 22 when is something -- he used the word "integral"
- 23 -- when is something integral, and that's -- and
- 24 that -- his heuristic is enough to decide this
- 25 case "in relation to."

1	I mean, this case is remarkably like
2	the one he described, which is the example of
3	the the ambulance operator that lied about
4	using stretchers when they did the service.
5	And he said, if you lie about the
6	nature of the services provided, not who
7	received those services, you are not committing
8	the crime in relation to you're not using the
9	name in relation to the crime. And that would
10	totally decide this case.
11	JUSTICE BARRETT: Thank you.
12	CHIEF JUSTICE ROBERTS: Justice
13	Jackson?
14	JUSTICE JACKSON: So you've given us a
15	number of ways in which we could rule in your
16	favor and things we can look at and rely on.
17	I I was trying to keep a list. We have
18	title, the Rule of Lenity, all the statutory
19	terms have meaning, federalism canon, and then
20	there was this talk of constitutional avoidance.
21	And I am interested in particular in
22	sort of the species of constitutional avoidance
23	that I was bringing up with you before, which
24	basically looks at this provision in context and
25	in relation to (a)(7). In other words, this is

- 1 an aggravated penalty and we have a mandatory
- 2 minimum that attaches.
- 3 MR. FISHER: Mm-hmm.
- 4 JUSTICE JACKSON: And so don't we have
- 5 to believe that it is calling for something more
- 6 than just use in connection with the crimes?
- 7 MR. FISHER: I don't think so, Justice
- 8 Jackson, and I hope I can be clear on this. The
- 9 difference between (a)(7) --
- 10 JUSTICE JACKSON: Yeah.
- 11 MR. FISHER: -- and -- and 1028A,
- 12 which is what you have here, is the list of
- 13 predicate offenses, so --
- 14 JUSTICE JACKSON: No, I understand.
- 15 You said that before. But I guess what I'm
- saying is the list of predicate offenses in this
- 17 statute --
- 18 MR. FISHER: Mm-hmm.
- 19 JUSTICE JACKSON: -- in this one, is a
- 20 subset of all federal crimes --
- MR. FISHER: Correct.
- 22 JUSTICE JACKSON: -- which is in the
- 23 other statute.
- MR. FISHER: Right.
- 25 JUSTICE JACKSON: And if I'm wrong

- 1 about this, then we have two statutes that would
- 2 be calling for exactly the same thing, and --
- 3 MR. FISHER: I see, I see.
- 4 JUSTICE JACKSON: -- the second one
- 5 gives you a mandatory minimum. And I feel like
- 6 there's a constitutional problem if the
- 7 executive could look at these two statutes and
- 8 arbitrarily pick between the two, some people
- 9 get the one with the mandatory minimum, some
- 10 don't. If their elements are exactly the same,
- 11 you would have that problem.
- So the (a)(7) says use, you know,
- without lawful authority, the same language, a
- means of identification, right, in connection
- 15 with the crime.
- And this one says use -- everything is
- 17 the same --
- 18 MR. FISHER: Yeah.
- 19 JUSTICE JACKSON: -- during and in
- 20 relation to the crime. And it's a list of
- 21 crimes. I get that. But --
- MR. FISHER: Yeah. Uh-huh.
- 23 JUSTICE JACKSON: -- don't we have to
- 24 believe that what Congress is calling for to
- 25 attach the mandatory minimum is something more

1	than just in connection with?
2	MR. FISHER: I think that's one so
3	now I'm following you. And forgive me.
4	JUSTICE JACKSON: Yes.
5	MR. FISHER: I think that's one way to
6	answer, that would be one way to compare the two
7	statutes and read "in relation to" the way that
8	I'm describing.
9	I think the push-back from that could
10	be, well, they could still mean the same thing
11	and all you're dealing with then is a lesser
12	included offense, which doesn't create a
13	constitutional problem.
14	But I think then my reply to that
15	would be you nevertheless under the government's
16	theory are left with this incredibly broad
17	statute that makes every fraud prosecution also
18	punishable as aggravated identity theft, and
19	that
20	JUSTICE JACKSON: And it's vague to
21	know in the world when you would get the
22	mandatory minimum or not, right?
23	MR. FISHER: Exactly. And so that

creates exactly the kind of standardless sweep,

to use a term from this Court's cases, that the

24

1	that the Due Process Clause is directly
2	concerned with and gives you very serious pause.
3	JUSTICE JACKSON: Thank you.
4	CHIEF JUSTICE ROBERTS: Thank you, Mr.
5	Fisher.
6	Mr. Suri.
7	ORAL ARGUMENT OF VIVEK SURI
8	ON BEHALF OF THE RESPONDENT
9	MR. SURI: Mr. Chief Justice, and may
10	it please the Court:
11	I'd like to start with the
12	hypothetical that Justice Jackson was discussing
13	with Mr. Fisher about the waiter who uses a
14	customer's credit card to bill for something
15	that the customer didn't order. Let's say the
16	customer ordered steak, and the waiter uses the
17	credit card to ring up a bottle of wine as well.
18	And I think the discussion earlier
19	today established that the waiter was acting
20	without lawful authority. He had the authority
21	to use the credit card number to bill only for
22	the food that was ordered. He didn't have the
23	authority to use it for other things, whether it
24	be wine or Amazon.com products or paying down
25	his mortgage.

1	But I think, Justice Sotomayor, you
2	had suggested that the "in relation to" element
3	might do some work there and might keep that
4	hypothetical out of the statute.
5	I don't think that's correct, and the
6	reason it's not correct is that no matter how
7	you define "in relation to" you can say a
8	substantial nexus, you can say instrumental to,
9	integral to, facilitates further on any of
10	those definitions, the use of the credit card
11	number is going to be in relation to the fraud
12	of charging that credit card account improperly.
13	Of course, you can't charge a
14	particular credit card without using that credit
15	card number. And that's analogous to the
16	relationship that's at issue here. In this
17	case, you can't possibly charge a particular
18	Medicaid account fraudulently without using that
19	patient's Medicaid number. And, therefore, the
20	use of the Medicaid number is on any reasonable
21	definition in relation to that particular fraud.
22	Now I understand the argument on the
23	other side about the title. Maybe, as Justice
24	Alito pointed out, that doesn't seem like
25	identity theft. But the test that this Court

- 1 should be applying is not "does it seem like
- 2 identity theft." Congress translated the
- 3 concept of identity theft into specific textual
- 4 elements in the statute, and because that
- 5 hypothetical, like this case, falls within those
- 6 elements, that's covered by the statute.
- 7 I'll turn to the Court's questions.
- 8 JUSTICE THOMAS: The -- we're talking
- 9 about very broad language. I mean, when I first
- 10 came on the Court, in ERISA, we wrestled with
- "in relation to," and, of course, in Smith and
- 12 some of the others, we wrestled with "use." I'd
- 13 like to see how far you will go with this.
- 14 Let's say the only allegation here
- involved the rounding up from 2.5 hours to three
- 16 hours. Would that be sufficient to violate this
- 17 provision?
- 18 MR. SURI: Yes, Justice Thomas. And I
- 19 appreciate that that may seem an unattractive
- 20 result.
- 21 JUSTICE THOMAS: Well, I think
- 22 unattractive is -- is an understatement.
- 23 (Laughter.)
- MR. SURI: It is nevertheless the
- 25 correct reading of the statute. The reason that

- 1 result seems unattractive is that the fraud in
- 2 that context is a relatively small fraud. It's
- 3 not a big fraud.
- 4 But it's inherent in this statute,
- 5 which has a flat two-year penalty, regardless of
- 6 the size of the fraud in a particular case, that
- 7 the small fraud is going to be punished the same
- 8 way as the big fraud.
- 9 JUSTICE THOMAS: How -- how would you
- 10 distinguish in this context between a mistake
- and a fraud? Let's say it's 2.75 to 3.0.
- MR. SURI: Well, we still have to
- 13 prove that there was a fraud. That has a
- 14 scienter element. We have to prove that it
- wasn't just an accident, that the person had the
- 16 requisite fraudulent intent.
- So, if we couldn't prove beyond a
- 18 reasonable doubt that the person fraudulently,
- 19 rather than accidentally, overbilled, then we
- 20 wouldn't have the predicate crime in the first
- 21 place and the -- this additional --
- 22 JUSTICE THOMAS: I mean, we're dealing
- with small amounts in this case, so it doesn't
- 24 seem inconceivable that you could be successful
- in prosecuting someone for a smaller amount.

1	MR. SURI: First, with respect to this
2	case, it's true that this one claim was \$338,
3	but the entire conspiracy the district court
4	found involved a lot of claims, \$282,000.
5	Second, I acknowledge, yes, it is
6	possible that when it's a small amount, we could
7	still prosecute. But we'd have hurdles that
8	we'd have to overcome when it's a small amount.
9	It's going to be harder to convince a jury of
10	fraudulent intent when the amount is extremely
11	small.
12	I take, however, the point of the
13	question
14	JUSTICE GORSUCH: Counsel, it seems to
15	me you've just given up the ghost and and
16	clarified things substantially that every time
17	anyone overbills for anything, that triggers
18	this statute, and all you have to prove now
19	it may be small, as the amounts here were, \$338,
20	or it might be rounding up, a lawyer rounding up
21	his hours to the next tenth of an hour, but that
22	is still identity theft because you are using
23	somebody's identity in a way that is unlawful
24	and perhaps arguably exceeds their permission.
25	If that's true, where do we stand in

- 1 terms of federalism, given that (a)(7) speaks in
- 2 much the same language and would seem to
- 3 federalize pretty much every state
- 4 misrepresentation claim? Where do we stand in
- 5 terms of vagueness, notice to the world, fair
- 6 notice to the world?
- 7 I'm not sure most waiters in America
- 8 appreciate that they're committing identity
- 9 theft when they bill for that bottle of wine.
- 10 MR. SURI: Let me start with
- federalism and (a)(7). (a)(7)'s language is not
- 12 the same as the language of 1028A. (a)(7) uses
- 13 the phrase "with [...] intent to commit, or
- 14 [...] aid or abet or in connection with." And
- you could read "in connection with" differently
- 16 from "during and in relation to" and there --
- JUSTICE GORSUCH: We -- we could.
- 18 But, if we read them the same, as this Court has
- 19 done in the past --
- 20 MR. SURI: Well, if you read them --
- 21 JUSTICE GORSUCH: -- then we'd have a
- 22 serious federalism problem, wouldn't we?
- 23 MR. SURI: -- if you read them the
- same, you'd be creating a federalism problem
- 25 that you could avoid by reading them

1	differently.
2	(Laughter.)
3	MR. SURI: And
4	JUSTICE GORSUCH: That seems a bit
5	question-begging, but
6	JUSTICE KAGAN: Well, but in this
7	case, necessarily, really, "in connection with,"
8	"in relation to," who draws a distinction
9	between those words?
10	MR. SURI: Let me explain why there's
11	a distinction. First of all
12	JUSTICE GORSUCH: Let let
13	first of all first of all, just so we're
14	clear I'm sorry to interrupt.
15	JUSTICE KAGAN: No, please. I
16	interrupted you.
17	JUSTICE GORSUCH: Well, okay. Suppose
18	we did read them the same way. Then you would
19	concede there would be a federalism problem?
20	MR. SURI: No, I wouldn't concede that
21	because there's also a jurisdictional element in
22	1028(a)(7). That's contained in 1028(c). And
23	that jurisdictional element ensures that every
24	prosecution is within
25	JUSTICE GORSUCH: How?

1	MR. SURI: the federal government's
2	authority.
3	It has a list of elements that must be
4	satisfied in order for an (a)(7) prosecution to
5	be brought. And I grant one of them is affects
6	commerce, but
7	JUSTICE GORSUCH: Yeah. So, if if
8	if he runs the credit card and it goes across
9	state lines, good to go?
LO	MR. SURI: But this Court has held
L1	that
L2	JUSTICE GORSUCH: Can't you concede
L3	that's a serious federal federalism problem
L4	if we were to read those terms the same way?
L5	MR. SURI: No, because this Court has
L6	held that that's within the scope of the
L7	Commerce Clause. So it's not a federalism
L8	JUSTICE GORSUCH: Every fraud in
L9	America is within the scope of the Commerce
20	Clause, counsel?
21	MR. SURI: If that's a problem,
22	Justice Gorsuch, it's attributable to the
23	Court's Commerce Clause cases and not to this
24	(Laughter.)
2.5	JUSTICE GORSUCH: Okay, All right.

- 1 It's our -- it's our fault. Fine. How about
- 2 the -- how about the vagueness problem then?
- 3 MR. SURI: I -- I -- might I
- 4 finish explaining why --
- 5 JUSTICE GORSUCH: Well, move on to the
- 6 vagueness problem.
- 7 MR. SURI: Yes.
- 8 JUSTICE GORSUCH: You know, what about
- 9 the vagueness problem? What notice does this
- 10 provide to people in the world that they're
- 11 committing a federal felony?
- 12 MR. SURI: Again, Justice Gorsuch, you
- can avoid that problem by reading "in connection
- 14 with" --
- 15 JUSTICE GORSUCH: I understand that.
- 16 Put that aside. I asked you to put that aside,
- 17 counsel. Please do so.
- 18 MR. SURI: Yes.
- 19 JUSTICE GORSUCH: Answer my question
- about vagueness.
- 21 MR. SURI: The Court's vagueness
- 22 precedents are concerned with ensuring that
- 23 law-abiding people aren't trapped into being
- 24 prosecuted for a violation that they couldn't
- 25 have anticipated. And that problem doesn't

- 1 arise with respect to either of these statutes
- 2 because these statutes apply only if an
- 3 individual has committed a predicate crime in
- 4 the first place. So --
- 5 JUSTICE GORSUCH: Well, we -- we know,
- 6 though, that the law has to provide notice not
- 7 just that you committed some crime; it has to
- 8 provide notice to the bad man that there are
- 9 more consequences for worse crimes.
- 10 And I don't doubt that the waiter who
- overbills for that bottle of wine knows he's
- 12 committed some sort of state misdemeanor or
- maybe even felony, but does he know that he's
- 14 committed a federal offense too?
- MR. SURI: The way he would know is by
- 16 reading that statute and by looking at the
- 17 elements and finding that his conduct fits
- 18 within the most natural reading of those
- 19 elements.
- JUSTICE GORSUCH: Thank you.
- 21 JUSTICE JACKSON: Mr. Suri, can I --
- 22 can I ask you to do almost the opposite of what
- 23 Justice Gorsuch was just asking you, and that is
- to assume that the statute (a)(7) and 1028A are
- 25 distinct.

1	MR. SURI: Yes.
2	JUSTICE JACKSON: All right. So can
3	you just help me to understand how your
4	first, how your "facilitates" view of 1028A is
5	different than "use in connection with"?
6	MR. SURI: Yeah, I'm not taking a
7	definitive position on what exactly "in
8	connection with" would mean because that's not
9	presented in this case. I'm suggesting the
10	Court could interpret it differently.
11	JUSTICE KAGAN: It means "in relation
12	to."
13	JUSTICE JACKSON: But but what I'm
14	asking is, you know, this is kind of like, I
15	think, creating another constitutional problem
16	that I hope we can focus on, which is, to the
17	extent they are the same
18	MR. SURI: Yes.
19	JUSTICE JACKSON: then I don't
20	understand why we don't have a serious due
21	process problem because we have a mandatory
22	minimum with respect to the second one. So,
23	unlike Mr. Fisher's suggestion that the second
24	one is a lesser included offense, it is, in
25	fact, an aggravated offense. It is more serious

- 1 because you get two years tacked onto your
- 2 underlying offense as a result of it.
- 3 So is -- is -- is it the government's
- 4 position that you do not have to have more
- 5 egregious conduct or behavior to -- to trigger
- 6 the two-year man min?
- 7 MR. SURI: It is more egregious
- 8 because the predicate offense has to be more
- 9 egregious. And I appreciate --
- 10 JUSTICE JACKSON: I don't think that's
- 11 how it works. It doesn't. Mr. -- Mr. Fisher
- 12 says look at the list of predicate offenses.
- 13 It's like every fraud in the world. And you've
- 14 just admitted in response to Justice Thomas that
- it could be a teeny, teeny fraud.
- 16 So it's not more serious just because
- of the predicate offense. It would seem to me
- it would have to be more serious because of the
- 19 way in which you're using the name.
- MR. SURI: No, I respectfully disagree
- 21 with that.
- JUSTICE JACKSON: Okay.
- MR. SURI: It is a subset of crimes
- 24 that triggers 1028A. And --
- 25 JUSTICE JACKSON: But, if those crimes

- 1 are broader and less serious than other crimes
- 2 you can put into the other -- and into (a)(7),
- 3 you're still believing that it's a lesser
- 4 included offense? The --
- 5 MR. SURI: But they're not -- but
- 6 they're not broader. They're a narrower set of
- 7 crimes. They're a more serious set of crimes
- 8 than all crimes whatsoever.
- 9 You can violate 1028A if the predicate
- 10 crime is a felony. You can violate 1028(a)(7)
- if the predicate crime is a misdemeanor. So,
- 12 yes, 1028A is going to be more serious than
- 13 1028. And there's no due process problem.
- 14 CHIEF JUSTICE ROBERTS: Does it make
- any difference to your position if the predicate
- 16 crime always requires a misuse of identifying
- information? In other words, my -- my
- 18 conception of the identity theft crime is that
- 19 it is -- it provides additional punishment. But
- what if the underlying offense always requires
- 21 misuse of identity?
- 22 MR. SURI: That can happen under the
- 23 statute with respect to other predicate
- offenses, though not this one. For example, one
- 25 of the other predicate offenses is Section -- I

- 1 think it's 1424 if I -- I might be
- 2 misremembering the number, but it's
- 3 impersonating another person in an immigration
- 4 proceeding. Now that's always going to involve
- 5 using another person's identity even on Mr.
- 6 Fisher's definition, so --
- 7 CHIEF JUSTICE ROBERTS: Well, doesn't
- 8 that suggest that you ought to have a narrower
- 9 definition of the aggravated identity theft
- 10 provision?
- 11 MR. SURI: No, Mr. Chief Justice.
- 12 What it suggests is that Congress picked out a
- 13 specific set of predicate crimes, and it picked
- those out where the aggravated identity theft
- 15 elements are more likely to arise than with
- 16 respect to other crimes. So it shouldn't be a
- 17 surprise that with respect to this particular
- 18 set of crimes, there are going to be some where
- 19 the elements of the statute are met more
- 20 frequently.
- 21 But, of course, we don't run into that
- 22 problem here because there are a lot of
- 23 different ways you can commit healthcare fraud
- 24 without using a means of identification of
- another person without lawful authority in

			_	
1	relation	+0	that	crime

- JUSTICE KAGAN: Well, what are those
- 3 ways? Because it strikes me that the delta here
- 4 is very slim, that in your brief, you had, you
- 5 know, some hypotheticals which were more or less
- 6 outlandish but that when you really get down to
- 7 it, all healthcare fraud is done using people's
- 8 names.
- 9 MR. SURI: I'll give some of the less
- 10 outlandish hypotheticals then.
- 11 First, frauds committed by patients.
- 12 For example, if someone lies about his income in
- order to become eligible for Medicaid or lies
- about whether he smokes in order to get a lower
- 15 health insurance premium.
- Second, healthcare frauds committed by
- 17 pharmaceutical companies. Let's say a vaccine
- 18 manufacturer commits fraud in connection with a
- 19 contract to provide vaccine doses, or a
- 20 prescription drug manufacturer commits fraud
- 21 when negotiating with Medicare about
- 22 prescription drug prices. That doesn't involve
- 23 individual patients.
- 24 Third set of examples: Frauds by
- 25 providers that don't involve specific patients.

- 1 Let's say the provider here lied when he was
- 2 enrolling for Medicaid in the first place, or he
- 3 -- the Court had a case last year about the
- 4 disproportionate share fraction reimbursements
- 5 under Medicare and Medicaid. Let's say there's
- 6 a fraud in connection with that. That's not
- 7 connected with any specific patient.
- 8 Fourth set of examples is honest
- 9 services healthcare fraud. Let's say an
- 10 insurance executive accepts a bribe or a
- 11 kickback. Again, that doesn't involve a
- 12 specific patient.
- I grant that --
- JUSTICE KAGAN: So that's very
- 15 helpful. Are you saying that anytime that
- there's a provider that bills Medicaid for
- 17 services, it's covered?
- 18 MR. SURI: Almost.
- 19 JUSTICE KAGAN: I guess this just goes
- 20 --
- 21 MR. SURI: Almost. I mean, you could
- 22 imagine the fictitious patient or other
- 23 hypotheticals like that, but, yes, almost all of
- 24 those cases would be covered, I -- I grant that.
- 25 And, Mr. Chief Justice, you had --

1	JUSTICE SOTOMAYOR: But what do we do
2	about the incongruity that under Flores-Figueroa
3	we said fictitious people are not covered by
4	this?
5	MR. SURI: That's right. I'm
6	conceding that fictitious people aren't covered.
7	JUSTICE SOTOMAYOR: So we're not going
8	to cover fictitious people under our case law,
9	but we're going to cover the stretcher case,
10	Justice Sutton's stretcher case?
11	MR. SURI: Yes, but there's a reason
12	that Congress drew that distinction. When
13	you're billing to a fictitious patient, you're
14	not causing a harm to a real person. You're
15	just harming
16	JUSTICE SOTOMAYOR: Well, I don't I
17	actually don't think that the patient thinks
18	that he's been his identity has been stolen.
19	He may think that at rightly, that you
20	cheated the government or your healthcare
21	provider, insurance, but I doubt very much he
22	thinks that you've misused his name or or
23	transferred his name or that you committed
24	identity theft with his name.
25	MR. SURI: I I have already

- 1 accepted that you could say this doesn't feel
- 2 like identity theft, but that's not the test,
- 3 whether the patient feels like his identity has
- 4 been stolen. The test is the elements set forth
- 5 in the statute, and the conduct here meets that.
- 6 JUSTICE KAVANAUGH: But the elements
- 7 in the statute are -- are vague, "in relation
- 8 to, " "uses authority." And why doesn't the
- 9 title then give us a helpful clue about how
- 10 broadly to read those somewhat elastic terms?
- 11 MR. SURI: Yeah, I -- I certainly
- 12 accept, Justice Kavanaugh, that if you thought
- the statute were ambiguous, then the title is a
- 14 useful clue in resolving that ambiguity. But I
- 15 don't think the title --
- JUSTICE KAVANAUGH: Well, -- well,
- isn't "in relation to," for example, an
- inherently, I guess, vague term in the sense
- that everything can relate to everything else?
- 20 You have to have -- make a judgment call about
- 21 the unit of or the level of generality you're
- going to read it, and to help guide us where to
- draw the line there, the title can help pinpoint
- 24 a place where to do that.
- MR. SURI: Yeah, I agree with that in

1 principle, but there's a better source of 2 quidance to look to than the title, namely, this 3 Court's interpretation of 924(c). 924(c) was the model for this statute. It used the same 4 language. It used "during and in relation to." 5 6 And, in that context, the Court has interpreted 7 "in relation to" to mean have some purpose or 8 effect with respect to the predicate crime. 9 And since Congress adopted this 10 statute modeled on that other statute, the most sensible thing to do, I would submit, is to 11 12 interpret "in relation to" the same way. 13 Now, Mr. Chief Justice, you had said 14 that you wanted to address a question to me 15 about the three hours of harm and whether there 16 really were three hours of harm. I'd like to 17 address that. Yes, there were. There's a factual dispute between the defendant and us 18 19 about whether Medicaid billed on a rolling 20 12-month basis or a calendar year basis. 21 The evidence supporting our view is 2.2 set forth at Joint Appendix pages 19, 20, and 23 And, since this is a sufficiency of the 24 evidence challenge, you should look at the

evidence in the light most favorable to us.

1	In addition to that, even if you
2	resolve that factual dispute the way they
3	proposed, it would make no difference, because
4	it would mean that instead of saying three hours
5	of testing are taken out of the rolling 12-month
6	period, Patient L would have lost three hours of
7	testing out of the calendar year period.
8	Now, Justice Gorsuch, I I must get
9	back to this question of "in connection with"
10	and the federalism problems.
11	JUSTICE GORSUCH: Well, let's let's
12	let's skip that.
13	(Laughter.)
14	JUSTICE GORSUCH: I think we've beaten
15	that horse, but I do have another question for
16	you since you you looked over here. Maybe
17	you maybe you regret that.
18	(Laughter.)
19	MR. SURI: I regret it already.
20	(Laughter.)
21	JUSTICE GORSUCH: If we were to reject
22	the government's view, so, yes, you are going to
23	regret it, is there a reducible core? Is there
24	an alternative? Is there a backup? If if we
25	reject the idea that every time a real patient's

- 1 name is used in an overbilling, that that is
- 2 automatically identity theft, which is your
- 3 position --
- 4 MR. SURI: Yes.
- 5 JUSTICE GORSUCH: -- is there
- 6 something else that the government wishes to
- 7 purvey today?
- 8 MR. SURI: Yes. If the Court is to
- 9 rule against us, then I would urge the Court to
- 10 adopt the Sixth Circuit's interpretation that
- 11 has been attributed to Judge Sutton, even though
- 12 he was bound by circuit precedent in adopting
- 13 that. And the reason --
- JUSTICE GORSUCH: Let's not diminish
- our colleagues, okay? But you -- you -- you
- 16 then are where Mr. Fisher is as an alternative?
- 17 MR. SURI: All I'm suggesting is we
- 18 shouldn't be blaming Judge Sutton for that test
- 19 --
- JUSTICE GORSUCH: Oh.
- 21 MR. SURI: -- which we think is
- 22 incorrect. But the reason we suggest that that
- 23 test would be better than the "with law" --
- 24 "without lawful authority" alternative that Mr.
- 25 Fisher has suggested is that the "without lawful

- 1 authority" test raises all sorts of -- that he's
- 2 proposed raises all sorts of complications about
- 3 where to draw the line in terms of the level of
- 4 generality at which authority is being assessed.
- 5 And the Judge Sutton test avoids those concerns.
- 6 JUSTICE ALITO: Well, how does the --
- 7 what's the justification for that? What -- what
- 8 exactly is the Sixth Circuit Sutton test?
- 9 MR. SURI: The Sixth Circuit test is a
- 10 distinction between lies about who received a
- 11 service --
- 12 JUSTICE ALITO: Yeah.
- MR. SURI: -- and lies about how and
- when the service was provided. We don't think
- it's justified, which is why we think we prevail
- in this particular case, but it's the least
- 17 unjustified approach if you were to rule against
- 18 us.
- 19 JUSTICE ALITO: Well, isn't the "who"
- question answered by the statutory term, another
- 21 person?
- MR. SURI: No, I took the test that
- 23 the Sixth Circuit was putting forward to be that
- the false statement has to be a falsity as to
- who received a particular service. So they're

1	not	interpreting	the	term	"another	person."

- 2 They're interpreting the term "in relation to"
- 3 in that context.
- 4 JUSTICE JACKSON: Do you dispute that
- 5 this 1028A is an aggravated nature of the
- 6 commission of this crime?
- 7 MR. SURI: No, I don't dispute that.
- 8 JUSTICE JACKSON: All right. And you
- 9 suggested in response to me earlier that the
- 10 aggravation comes from the list of offenses?
- MR. SURI: Yes.
- 12 JUSTICE JACKSON: Do you agree, as I'm
- looking at the list of offenses, that it
- includes things like mail, bank, and wire fraud?
- 15 MR. SURI: Yes.
- 16 JUSTICE JACKSON: And so you're
- 17 suggesting that -- that the aggravation alone --
- it has nothing to do with the use -- the way in
- 19 which you use? You can use it --
- MR. SURI: Yeah.
- 21 JUSTICE JACKSON: -- in the same way
- as triggering (a)(7) in connection to, but it's
- just the fact that you're committing mail and
- 24 wire or bank fraud that subjects you to the
- 25 two-year man min?

1	MR. SURI: Yes. Let me summarize the
2	point in the following way. If you use
3	someone's identity with respect to a federal
4	misdemeanor, that could be covered by
5	1028(a)(7).
6	If you use it with respect to a
7	federal felony that's on that list, such as mail
8	fraud, then that's aggravated identity theft.
9	JUSTICE JACKSON: Yes, but (a)(7) also
10	covers felonies.
11	MR. SURI: State felonies.
12	JUSTICE JACKSON: Yes, "unlawful
13	activity that constitutes a violation of federal
14	law." And I appreciate that that sweeps in
15	misdemeanors, but
16	MR. SURI: Yes.
17	JUSTICE JACKSON: you're suggesting
18	that the two-year mandatory minimum penalty in
19	this area of fraud is only distinguishable on
20	the basis of the fact that you could do you
21	you could be charged with a misdemeanor under
22	(a)(7), that that's the difference, that's the
23	delta between the two?
24	MR. SURI: That is the difference
2.5	between the two And nomembers (a)(7) in one

between the two. And, remember, (a)(7) in one

1	respect is harsher than 1028A because it has a
2	five-year maximum penalty.
3	So, under 1028A, you you're getting
4	
5	JUSTICE JACKSON: Of course, that's
6	not the function of mandatory minimums. I mean,
7	they're not really I appreciate that it has a
8	higher top level, but Congress, when it when
9	it enacts a mandatory minimum, is constraining
10	judicial discretion with respect to what you can
11	impose as a penalty. And usually Congress does
12	that in situations in which it has identified
13	substantially more serious or more egregious
14	conduct on the part of the person who is subject
15	to the mandatory minimum.
16	And what's strange to me about your
17	argument is that you're saying, in this
18	situation, unlike many others, we don't care
19	about that. We're not focused on the fact that
20	it's necessarily more egregious. We're just
21	looking at the list of offenses, and, to the
22	extent a misdemeanor could be charged in the
23	other world, that that justifies a two-year
24	mandatory minimum in this one?
25	MR. SURI: Let me take the worst

- 1 version of that hypothetical for us and say
- 2 Congress has enacted two identical statutes and
- one has a mandatory minimum and one doesn't, and
- 4 it's entirely up to the prosecutor which of
- 5 those charges is -- is brought.
- 6 This Court has held specifically that
- 7 that is not a violation of the Constitution. I
- 8 believe the case is United States against
- 9 Batchelder if I'm remembering correctly.
- 10 JUSTICE JACKSON: All right. I
- 11 appreciate that. But, here, we don't have two
- 12 entirely identical statutes. We have ones that,
- in fact, use different terms.
- So why would we interpret them to be
- identical? I mean, even if we've said that's
- okay to do, we have "in connection with" in one
- and we have "during and in relation to" in
- 18 another.
- 19 MR. SURI: I --
- JUSTICE JACKSON: And you're asking us
- 21 to interpret "during and in relation to" as if
- 22 it is the same.
- MR. SURI: I'm not asking you to
- interpret them as if they're the same. I think
- 25 that was the point of my colloquy with Justice

1	Gorsuch. They're different.
2	JUSTICE JACKSON: But you can't tell
3	me what difference "facilitates" makes. Your
4	your definition is facilitates, and so all I
5	want to know is, why is that any different than
6	"in connection with"?
7	MR. SURI: "In connection with" is
8	used alongside with "intent to aid" "commit
9	or to aid or abet." And you could read that
10	ejusdem generis to be similar to "with intent to
11	commit or to aid or abet." And you don't have
12	that contextual limitation with respect to
13	"during and in relation to."
14	In the phrase "during and in relation
15	to," the word "during" is what is doing most of
16	the limiting work. The word "during" is saying
17	that the use of the identity must be
18	contemporaneous with the crime. So that's
19	already limiting the universe quite a bit.
20	Now, within that context, "relation
21	to" simply serves to exclude fortuities, cases
22	in which it's a coincidence that the name was
23	used at the same time as the commission of that
24	particular crime.

JUSTICE ALITO: Speaking of ejusdem

1	generis, could you address the argument
2	regarding the application of that canon to the
3	statutory terms terms use, possess, transfer?
4	MR. SURI: Yes, Justice Alito. I
5	think that the presence of the term "possess"
6	strongly supports our interpretation, and the
7	reason is that it would be quite odd for this
8	statute to prohibit the passive possession of
9	another person's name, to prohibit a
10	particularly egregious type of use, namely, use
11	for the purpose of impersonation, but to cover
12	nothing in between the active uses that fall
13	short of impersonation. There's no reason to
14	think Congress would have included that
15	discontinuity in the statute.
16	In addition, I think Justice Barrett
17	raised the question that "transfer and possess"
18	could be read to refer to circumstances in which
19	the information is stolen. And I agree with
20	that.
21	But "use" has to be doing some
22	independent work. If you've stolen the
23	information, you've already possessed it without
24	lawful authority. And in order to give "use"
25	some independent work to do, you have to make

1	sure that there there isn't a stealing
2	element built into that.
3	CHIEF JUSTICE ROBERTS: Thank you,
4	counsel.
5	Justice Thomas, anything further?
6	Justice Alito?
7	Justice Sotomayor?
8	Justice Kagan?
9	JUSTICE KAGAN: Mr. Suri, you just
10	on this question of "without lawful authority,"
11	different kind of issue, in your brief, you say
12	that means if he uses it with permission no,
13	sorry, if he uses it without permission or
14	here's what I want to ask you about if he
15	uses it with permission but the conferral of
16	that permission contravened some other law.
17	So suppose somebody had said to this
18	doctor that Patient L had said to this
19	doctor, you know, you gave me five hours of
20	service X, but you've been a great doctor; I'm
21	happy for you to bill 20 hours of some more
22	expensive service.
23	Would that count as without lawful
24	authority or not?
25	MR. SURI: We would say that we could

- 1 prosecute that case, but that's a more difficult
- 2 case and would raise issues that are not present
- 3 here. In that hypothetical, unlike this case,
- 4 there would be authority, and the question would
- 5 be whether the authority was lawful.
- 6 The argument on the other side would
- 7 be that "lawful" should be interpreted to apply
- 8 only to procedural unlawfulness. You've held a
- 9 gun to the person's head in order to extract the
- 10 consent. But you could also interpret "lawful"
- 11 to include substantive unlawfulness.
- 12 JUSTICE KAGAN: So you think it goes
- that far, but you're saying, you know, don't
- 14 worry about it, we can do that next case?
- 15 MR. SURI: Correct.
- 16 JUSTICE KAGAN: And last question is,
- 17 just coming back to the Judge Sutton test, which
- may or may not be the Judge Sutton test, how do
- 19 you understand the Judge Sutton test to work
- 20 with respect to hypotheticals which I take the
- 21 Petitioner to have conceded, which is like
- 22 billing cancer services, billing some other
- 23 product entirely, not psychological services now
- 24 but something else entirely.
- 25 How does the Judge Sutton test work

1	with relationship to those hypotheticals
2	MR. SURI: I think
3	JUSTICE KAGAN: which also means
4	with connection to those hypotheticals.
5	(Laughter.)
6	MR. SURI: I think the fairest answer
7	to that question is that the opinion doesn't
8	address that, and, therefore, I'm not sure how
9	the Sixth Circuit would resolve that issue.
10	We would suggest that if the Court
11	adopt that test, it'd say that those
12	hypotheticals are covered, because it seems
13	pretty clear that the fraud in that case is in
14	relation to the use of the name and also that
15	it's without lawful authority.
16	JUSTICE KAGAN: Right. But, if I
17	understood the Judge Sutton test to be asking,
18	well, was there a misrepresentation with respect
19	to identity, it would seem as though in those
20	hypotheticals there is no misrepresentation with
21	respect to identity. So I would think I
22	guess I was a little bit surprised that you came
23	out in favor of the Judge Sutton test as your
24	preferred way of losing because I would think
25	then that you lose those set of cases.

1	MR. SURI: Judge Sutton suggested that
2	if no one received a particular service and you
3	say that someone did, that is a
4	misrepresentation as to identity. So, in the
5	cancer services example, the clinic is providing
6	cancer services to no one and you're still
7	saying you provided it to Patient L, that is a
8	misrepresentation as to identity as he conceived
9	of the test.
10	JUSTICE KAGAN: I see. And then how
11	would he separate or the somebody received
12	psychological services from a certain level of
13	psychologist but not from a psychiatrist, let's
14	say?
15	MR. SURI: I don't think those should
16	be separated, Justice Kagan. That's precisely
17	why we think we should prevail in this case.
18	There is no principal distinction between those.
19	CHIEF JUSTICE ROBERTS: Justice
20	Gorsuch?
21	Justice Kavanaugh?
22	JUSTICE KAVANAUGH: In the court of
23	appeals, Judge Costa's opinion said that this
24	Court's precedents had sent an "unmistakable"
) E	magage that "[alougeta abould not agaign fodomal

1	criminal statutes [of] a 'breath-taking' scope
2	when a narrower reading is reasonable."
3	And the Petitioner also cites a long
4	line of cases you're familiar with, Marinello,
5	Van Buren, Kelly, the list goes on, where we
6	have rejected, I would say, the broadest
7	interpretation of criminal statutes, the literal
8	reading as compared to the ordinary reading of
9	criminal statutes, based on fair notice concerns
10	and not trapping the unwary or increasing the
11	sentence on an unwary person.
12	So what why does this case not fall
13	within that concern and with that body of
14	precedent about reading it as broadly as you
15	possibly could and thereby raising fair notice
16	concerns of the kinds that Judge Costa raised?
17	MR. SURI: Because this statute,
18	unlike the statutes in all of those other cases,
19	comes into play only if someone has committed a
20	predicate crime. In all of the cases that
21	you've just mentioned, there was a concern that
22	law-abiding individuals would be prosecuted by
23	the federal government for routine conduct.
24	For example, in Marinello, you could
25	be prosecuted under the interpretation that was

advanced there for paying someone in cash rather 1 2 than paying by check. And in Van Buren, there 3 was a concern that you could prosecute people who used their computers at work to check sports 4 5 scores. There's no concern like that in this 6 7 In this case, the statute at issue here case. 8 comes into play only if a predicate federal 9 offense has already been committed. 10 JUSTICE KAVANAUGH: Well, that's similar to an argument I heard years ago from 11 12 the government about mens rea: Don't worry 13 about mens rea requirements for sentence 14 enhancements as opposed to the crime itself. 15 And I didn't find that persuasive then because 16 the concern about sentence enhancements is -- is 17 still, as Justice Gorsuch said earlier, you 18 know, the -- the ordinary citizen may know, 19 okay, well, this is going to trigger a certain 20 amount of punishment, but you're on no notice 21 that it could trigger a mandatory minimum or a 2.2 significantly increased amount of punishment. 23 So don't the same concerns about fair notice still kick in in that situation, where 24

you're talking about an enhancement as to the

1	underlying crime?
2	MR. SURI: I don't think the same
3	concerns kick in. I think I I appreciate
4	that the concerns do arise, but they're
5	mitigated by the fact that the person has to
6	have committed a predicate crime in the first
7	place.
8	And there is no danger of giving
9	federal prosecutors the power to turn otherwise
10	law-abiding citizens into criminals. That
11	simply doesn't arise with respect to this
12	statute.
13	JUSTICE KAVANAUGH: Thank you.
14	CHIEF JUSTICE ROBERTS: Justice
15	Barrett?
16	Justice Jackson?
17	JUSTICE JACKSON: Can I just quickly
18	get your understanding of the Fifth Circuit's
19	view of "without lawful authority" and whether
20	or not the government endorses it?
21	MR. SURI: I don't take the Fifth
22	Circuit to have taken a view on "without lawful
23	authority." It wasn't raised at the panel
24	stage, and at the en banc stage, all the Fifth
25	Circuit did was say we affirm for the reasons

1	given in the panel opinion.
2	JUSTICE JACKSON: Oh, so you don't
3	think they held that "without lawful authority"
4	means to use it to commit a crime?
5	MR. SURI: No, I don't think they did.
6	JUSTICE JACKSON: What is that the
7	government's position or no?
8	MR. SURI: No, that's not the
9	government's position.
10	JUSTICE JACKSON: What is the
11	government's position?
12	MR. SURI: The government's position
13	is that a person acts without lawful authority
14	only if he uses the means of identification in a
15	manner that requires prior authorization, but he
16	either didn't get that authorization or the
17	authorization was conferred in an invalid way.
18	And I think that limitation eliminates
19	a lot of the parade of horribles that arises on
20	the other side. So circumstances in which
21	you're simply addressing someone by his name or
22	mentioning his name or talking about him or
23	making a statement about him wouldn't be covered
24	by this phrase because those don't require prior
25	authorization in the first place. Neither

Τ	JUSTICE JACKSON: So you can end
2	where you started, which is with the waiter
3	hypothetical. The government's view is that all
4	of those would be without lawful authority?
5	MR. SURI: Those would be without
6	lawful authority because you do need someone's
7	permission to charge his credit card in the same
8	way you do need someone's permission to bill
9	something to his Medicaid number.
LO	JUSTICE JACKSON: Thank you.
L1	CHIEF JUSTICE ROBERTS: Justice
L2	Sotomayor?
L3	JUSTICE SOTOMAYOR: A couple
L4	follow-ups. In the Bond case, clearly, the
L5	woman who poisoned the mistress or the person
L6	she suspected of being a mistress wasn't a
L7	law-abiding citizen, and we still narrowed that
L8	statute, correct?
L9	MR. SURI: Correct.
20	JUSTICE SOTOMAYOR: Number two,
21	following up on what Justice Jackson just said,
22	if I disagree with you, reading the record,
23	because I have, it was very clear that the Fifth
24	Circuit said "without lawful authority" exists
25	whenever someone uses the name the means of

1	identification of another person to commit a
2	crime.
3	You argued the same thing. That's the
4	jury instruction that was given to the jury. If
5	this is my view of the evidence, where does that
6	leave us on this case? Do we vacate and remand
7	and say that's too broad, now pay attention to
8	what the scope of "without lawful authority"
9	might mean? It's unsatisfying, by the way, but
10	is that what we do?
11	MR. SURI: No. You would still rule
12	for us, and the reason is that they haven't
13	challenged the jury instructions here. In fact,
14	they agreed to the jury instructions that were
15	given.
16	This is a sufficiency of the evidence
17	challenge. The issue is whether the evidence
18	supports findings on each of the elements of the
19	crimes, not whether the jury was instructed
20	properly.
21	JUSTICE SOTOMAYOR: Thank you.
22	CHIEF JUSTICE ROBERTS: Thank you,
23	counsel.
24	Mr. Fisher.
25	

1	REBUTTAL ARGUMENT OF JEFFREY L. FISHER
2	ON BEHALF OF THE PETITIONER
3	MR. FISHER: Thank you. I'd like to
4	first first address a couple things about the
5	two different components of the statutory text
6	that we've been discussing today and then turn
7	to consequences.
8	So, first, on the statutory text,
9	we've talked about the "in relation to" element
10	and the "without lawful authority" element. On
11	"in relation to," forgive me, but I'll turn back
12	to just Judge Sutton's opinion and point out
13	at page 628 of that opinion, in describing the
14	Sixth Circuit's prior case, he said the Sixth
15	Circuit held quite correctly that this that
16	the claim of the stretchers did not fall within
17	the statute. So he not only discussed the prior
18	case, he endorsed it.
19	And that paragraph says, if the lie
20	just goes to about the nature of the services
21	provided, not who received them, it does not
22	it is not falling within the "in relation to"
23	element of the statute.
24	So we think that would resolve the
25	case in our favor in a way that Judge Sutton has

1	explicitly endorsed.
2	As to "without lawful authority," I
3	think Justice Sotomayor is right, the only
4	argument ever made below was the one you
5	described. It's at JA 31 and 32.
6	And, Justice Jackson, at pages 66a and
7	67a of the Petition Appendix, the Fifth Circuit
8	panel decision, which was adopted by the en banc
9	court, quite directly adopts that reading of the
10	"without lawful authority" element in this case
11	and applies it to Mr. Dubin's conduct, and then
12	the en banc court, of course, accepts that. So
13	the Fifth Circuit quite directly did address
14	that issue and got it wrong.
15	Now we heard a suggestion in the brief
16	and I just heard it a moment ago that the
17	government maybe doesn't agree anymore with the
18	argument it made below, that that any use to
19	violate the law constitutes "without lawful
20	authority," but, with due respect to my friend,
21	I just don't understand what their alternative
22	test means.
23	No court has ever adopted it. And
24	this notion that you need to have permission
25	it's only something that you need to have

1 permission for to do, I don't even understand how that works with respect to the one example we used in the briefs, which is putting a name 3 on an envelope or making a phone call because 4 things like the Do Not Call List and Junk Fax 5 6 restrictions under federal law do require 7 permission to send those sorts of things. 8 So I don't understand, as we said in 9 our reply brief, how that test would even work. 10 And, at the very least, you'd just be 11 interjecting another layer of vagueness and 12 difficulty into the statute. So we think it's 13 best to stick with what the government argued 14 below and what the Fifth Circuit decided. 15 Now let me turn to the scope and the consequences of this very broad position that 16 17 the government has endorsed, and I think the government stood here and said yes, every 18 mischarge by a waiter, a cashier, et cetera, 19 constitutes -- that -- that violates the mail or 20 wire fraud statute would fall within our 21 2.2 understanding. That's an incredibly broad 23 sweep. I heard some resistance about the 24 25 healthcare fraud statute. So there was an

1 admission that virtually every provider case 2 would fall within the statute. 3 Now the government in its brief tried to give a few other examples, and we answered 4 those in our reply brief, and this is at pages 5 6 18 and 19 of our reply brief. We point out that 7 the examples the government gave would require the use of somebody's name. So, again, I heard 8 9 today the notion of applying for Medicare benefits and then lying or Medicaid benefits and 10 11 lying about your age or your smoking. 12 But, to do that application, you have 13 to list your doctor, your employer, a contact at 14 your employer. You're putting names all over 15 that form. And the form won't be approved if 16 those names are not there. 17 So exactly the same argument the government is making today would apply to the 18 19 only hypotheticals that the government has put forth in a brief, and I -- some of these things 20 21 were new today. I don't know every last detail, 2.2 but I bet you, if you run down the details, you'll find names on those forms as well. 23 And I think that leads me to the 24 25 consequences and the real-world consequences for

- 1 this. So it's not just that a mandatory minimum 2 comes into play where it wouldn't otherwise come 3 into play. But what you would be doing by accepting the government's position is creating 4 a world where every simple fraud prosecution is 5 6 now also chargeable as aggravated identity 7 theft. 8 And what happens then? Well, in a 9 world of plea bargaining, that becomes, in the 10 words that other prosecutors have used, powerful 11 plea bargaining leverage we can use to procure 12 quick pleas in federal fraud cases. 13 We're not talking about an aggravated 14 penalty for actually misusing somebody's name. 15 We're talking about in practical terms a very strong cudgel to use against people to procure 16 17 pleas in very low-level fraud cases. And that's not what Congress was aimed 18 19 for in this case. Congress wasn't trying to
- 22 aimed at a particular new form of misconduct
 23 that's simply not present in the words
 24 "aggravated identity theft" and on the facts of
 25 this case.

sudden for ordinary fraud offenses.

create a two-year mandatory minimum all of a

20

```
1
               If there are no further questions,
 2
      I'll submit.
 3
                CHIEF JUSTICE ROBERTS: Thank you, Mr.
 4
      Fisher, Mr. Suri. The case is submitted.
 5
            (Whereupon, at 11:36 a.m., the case
 6
     was submitted.)
 7
 8
 9
10
11
12
13
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